# ORDINANCE NO. 2086

AN ORDINANCE OF THE CITY OF DARDENNE PRAIRIE, MISSOURI, AND REAFFIRMING CHAPTER 415 READOPTING OF MUNICIPAL CODE OF THE CITY OF DARDENNE PRAIRIE: PROVIDING FOR THE PREVENTION OF FLOOD DAMAGE WITHIN THE CITY LIMITS, DEFINING FLOODWAYS, AND OTHER RELEVANT TERMS, PERMITTING FLOOD INSURANCE TO BE MADE AVAILABLE FOR PROPERTY OWNERS WITHIN THE CITY, SETTING FORTH CONDITIONS FOR **VARIANCES** AND **STANDARDS** CONSTRUCTION IN SPECIAL FLOOD HAZARD AREAS ON FLOOD MAPS, ESTABLISHING PENALTIES FOR VIOLATIONS AND OTHER MATTERS RELATED THERETO

WHEREAS, pursuant to § 79.110, RSMo., the Board of Aldermen of the City of Dardenne Prairie, Missouri, "shall have power to enact and ordain any and all ordinances not repugnant to the constitution and laws of this state, and such as they shall deem expedient for the good government of the city, the preservation of peace and good order, the benefit of trade and commerce and the health of the inhabitants thereof, and such other ordinances, rules and regulations as may be deemed necessary to carry such powers into effect, and to alter, modify or repeal the same;" and

WHEREAS, the special flood hazard areas of the City of Dardenne Prairie, Missouri, are subject to inundation which results in loss of life and property, health and safety hazards, disruption of commerce and governmental services, extraordinary public expenditures for flood protection and relief, and impairment of the tax base; all of which adversely affect the public health, safety and general welfare of the City of Dardenne Prairie, Missouri, and its residents; and

WHEREAS, such flood losses are caused by (1) the cumulative effect of development in any delineated floodplain causing increases in flood heights and velocities; and (2) the occupancy of flood hazard areas by uses vulnerable to floods, hazardous to others, inadequately elevated, or otherwise unprotected from flood damages; and

WHEREAS, the Flood Insurance Study (FIS) that is the basis of this ordinance uses a standard engineering method of analyzing flood hazards which consist of a series of interrelated steps, including:

a. Selection of a base flood that is based upon engineering calculations which permit a consideration of such flood factors as its expected frequency of occurrence, the area inundated, and the depth of inundation. The base flood selected for this ordinance is representative of large floods which are characteristic of what can be expected to occur on the particular streams subject to this ordinance. It is in the general order of a flood which could be expected to have a one percent (1%) chance of occurrence in any one (1) year as delineated on the Federal Insurance Administrator's FIS, and illustrative materials for St.

Charles County, Missouri, dated March 9, 2021, as amended, and any future revisions thereto;

- b. Calculation of water surface profiles is based on a standard hydraulic engineering analysis of the capacity of the stream channel and overbank areas to convey the regulatory flood;
- c. Computation of a floodway required to convey this flood without increasing flood heights more than one (1) foot at any point;
- d. Delineation of floodway encroachment lines within which no development is permitted that would cause any increase in flood height; and
- e. Delineation of flood fringe, i.e., that area outside the floodway encroachment lines, but still subject to inundation by the base flood; and

WHEREAS, it is the purpose of this ordinance to promote the public health, safety, and general welfare of the City of Dardenne Prairie, Missouri, and its residents; to minimize flood losses resulting from periodic inundation; to establish or maintain the City's eligibility for participation in the National Flood Insurance Program as defined in 44 Code of Federal Regulations (CFR) 59.22(a)(3); and to meet the requirements of 44 CFR 60.3(d) by applying the provisions of this ordinance to:

- a. restrict or prohibit uses that are dangerous to health, safety, or property in times of flooding or cause undue increases in flood heights or velocities;
- b. require uses vulnerable to floods, including public facilities that serve such uses, to be provided with flood protection at the time of initial construction; and
- c. protect individuals from buying lands that are unsuited for the intended development purposes due to the flood hazard; and

WHEREAS, the Planning and Zoning Commission held a public hearing on this proposed amendment; and

**WHEREAS**, at the hearing, interested persons and residents were given an opportunity to be heard on this proposed amendment; and

WHEREAS, the Planning and Zoning Commission recommended that the Board of Aldermen amend Chapter 415 of the Municipal Code governing flood hazards; and

WHEREAS, the Board of Aldermen desires to amend Chapter 415 of the Municipal Code governing flood hazards to promote the public health, safety and general welfare of the City of Dardenne Prairie, Missouri, and its residents;

# NOW THEREFORE, BE IT ORDAINED BY THE BOARD OF ALDERMEN OF THE CITY OF DARDENNE PRAIRIE MISSOURI AS FOLLOWS:

**SECTION 1.** That Chapter 415 of the Municipal Code of the City of Dardenne Prairie, Missouri, which reads as follows, is hereby readopted and reaffirmed:

### **CHAPTER 415. FLOOD HAZARD PREVENTION**

#### ARTICLE I. GENERAL PROVISIONS

### SECTION 415.010. LANDS TO WHICH CHAPTER APPLIES.

This Chapter shall apply to all lands within the jurisdiction of the City of Dardenne Prairie, Missouri, identified as numbered and unnumbered A Zones and AE Zones on the Flood Insurance Rate Maps (FIRMs) for St. Charles County on map panels 29183CO220G, 29183CO239G, 29183CO240G, and 29183CO430G, dated January 20, 2016, as amended, and any future revisions thereto. In all areas covered by this Chapter no development shall be permitted except through the issuance of a floodplain development permit granted by the Board of Aldermen or its duly designated representative under such safeguards and restrictions as the Board of Aldermen or the designated representative may reasonably impose for the promotion and maintenance of the general welfare, health of the inhabitants of the City and as specifically noted in Article III.

### SECTION 415.020. FLOODPLAIN ADMINISTRATOR.

The City Engineer is hereby designated as the Floodplain Administrator under this Chapter and shall administer and implement the provisions of this Chapter.

#### SECTION 415.030. COMPLIANCE.

No development located within the special flood hazard areas of this City shall be located, extended, converted or structurally altered without full compliance with the terms of this Chapter and other applicable regulations.

# SECTION 415.040. ABROGATION AND GREATER RESTRICTIONS.

It is not intended by this Chapter to repeal, abrogate or impair any existing easements, covenants or deed restrictions. However, where this Chapter imposes greater restrictions, the provisions of this Chapter shall prevail. All other ordinances inconsistent with this Chapter are hereby repealed to the extent of the inconsistency only.

#### SECTION 415.050. INTERPRETATION.

In their interpretation and application, the provisions of this Chapter shall be held to be minimum requirements, shall be liberally construed in favor of the City, and shall not be deemed a limitation or repeal of any other powers granted by State statutes.

#### SECTION 415.060. WARNING AND DISCLAIMER OF LIABILITY.

The degree of flood protection required by this Chapter is considered reasonable for regulatory purposes and is based on engineering and scientific methods of study. Larger floods may occur on rare occasions or the flood heights may be increased by manmade or natural causes, such as ice jams and bridge openings restricted by debris. This Chapter does not imply that areas outside the floodway and flood fringe or land uses permitted within such areas will be free from flooding or flood damage. This Chapter shall not create a liability on the part of the City of Dardenne Prairie, Missouri, any officer or employee thereof for any flood damages that may result from reliance on this Chapter or any administrative decision lawfully made thereunder.

### SECTION 415.070. SEVERABILITY.

If any Section, clause, provision or portion of this Chapter is adjudged unconstitutional or invalid by a court of appropriate jurisdiction, the remainder of this Chapter shall not be affected thereby.

#### ARTICLE II. ADMINISTRATION

#### SECTION 415,080, FLOODPLAIN DEVELOPMENT PERMIT.

A floodplain development permit shall be required for all development or substantial-improvements, including the placement of manufactured homes, in the areas described in Article I, Section 415.010. No person, firm, corporation or unit of government shall initiate any development or substantial improvement or cause the same to be done without first obtaining a separate floodplain development permit for each structure or development.

# SECTION 415.090. DUTIES AND RESPONSIBILITIES OF FLOODPLAIN ADMINISTRATOR.

A. Duties of the Floodplain Administrator shall include, but not be limited to:

- 1. Review of all applications for floodplain development permits to assure that sites are reasonably safe from flooding and that the floodplain development permit requirements of this Chapter have been satisfied;
- 2. Review of all applications for floodplain development permits for proposed development or substantial-improvement to assure that all necessary permits have been obtained from Federal, State or local governmental agencies from which prior approval is required by Federal, State or local law;
- 3. Review of all subdivision proposals and other proposed new development, including manufactured home parks or subdivisions, to determine whether such proposals will be reasonably safe from flooding;
- 4. Issuing floodplain development permits for all approved applications;

- 5. Notifying adjacent communities and the Missouri State Emergency Management Agency (Mo SEMA) prior to any alteration or relocation of a watercourse and submitting evidence of such notification to FEMA;
- 6. Assuring that the flood-carrying capacity is not diminished and shall be maintained within the altered or relocated portion of any watercourse;
- 7. Verifying and maintaining a record of the actual elevation (in relation to mean sea level) of the lowest floor, including basement, of all new or substantially improved structures;
- 8. Verifying and maintaining a record of the actual elevation (in relation to mean sea level) that the new or substantially improved non-residential structures have been floodproofed; and
- 9. Requiring certification from a registered professional engineer or architect when floodproofing techniques are utilized for a particular non-residential structure.

# SECTION 415.100. APPLICATION FOR FLOODPLAIN DEVELOPMENT PERMIT.

- A. To obtain a floodplain development permit, the applicant shall first file an application in writing on a form furnished for that purpose. Every floodplain development permit application shall:
  - 1. Describe the land on which the proposed development is to be constructed by lot, block and tract, house and street address or similar description that will readily identify and specifically locate the proposed development;
  - 2. Identify and describe the development to be covered by the floodplain development permit;
  - 3. Indicate the use or occupancy for which the proposed development is intended;
  - 4. Indicate the assessed value of the property and the fair market value of the improvement;
  - 5. Specify whether the development is located in designated flood fringe or floodway;
  - 6. Identify the existing base flood elevation and the elevation of the proposed development;
  - 7. Give such other information as reasonably may be required by the Floodplain Administrator;
  - 8. Be accompanied by plans and specifications for proposed construction; and
  - 9. Be signed by the applicant or his/her authorized agent who may be required to submit evidence to indicate such authority.

# ARTICLE III. PROVISIONS FOR FLOOD HAZARD REDUCTION

#### SECTION 415.110. GENERAL STANDARDS.

- A. No floodplain development permit shall be granted for new development or substantial improvements, including the placement of manufactured homes, within any numbered or unnumbered A Zones and AE Zones, unless the conditions of this Section are satisfied.
- B. All areas identified as unnumbered A Zones on the FIRM are subject to inundation of the One percent (1%) Flood; however, the base flood elevation is not provided. Development within unnumbered A Zones is subject to all provisions of this Chapter. If FIS data is not available, the City shall obtain, review and reasonably utilize any base flood elevation or floodway data currently available from Federal, State or other sources.
- C. Agricultural structures may be constructed at-grade and floodproofed provided there is no human habitation or occupancy of the agricultural structure; the agricultural structure is of single-wall design; there is no permanent retail, wholesale, or manufacturing use included in the agricultural structure; a variance has been granted from the floodplain management requirements of this Chapter, if necessary; and a floodplain development permit has been issued.
- D. Until a floodway is designated, no new construction, substantial improvements or other development, including fill, shall be permitted within any numbered A Zone or AE Zone on the FIRM, unless it is demonstrated that the cumulative effect of the proposed development, when combined with all other existing and anticipated development, will not increase the water surface elevation of the base flood more than one (1) foot at any point within the City.
- E. All new construction, subdivision proposals, substantial improvements, prefabricated structures, placement of manufactured homes and other developments shall require:
  - 1. Design or adequate anchorage to prevent flotation, collapse or lateral movement of the structure resulting from hydrodynamic and hydrostatic loads, including the effects of buoyancy;
  - 2. Construction with materials resistant to flood damage;
  - 3. Utilization of methods and practices that minimize flood damages;
  - 4. All electrical, heating, ventilation, plumbing, air-conditioning equipment and other service facilities be designed and/or located so as to prevent water from entering or accumulating within the components during conditions of flooding;
  - 5. New or replacement water supply systems and/or sanitary sewage systems be designed to minimize or eliminate infiltration of floodwaters into the systems and discharges from the systems into floodwaters and on-site waste disposal systems be located so as to avoid impairment or contamination; and

- 6. Subdivision proposals and other proposed new development, including manufactured home parks or subdivisions, located within special flood hazard areas are required to assure that:
  - a. All such proposals are consistent with the need to minimize flood damage;
  - b. All public utilities and facilities, such as sewer, gas, electrical and water systems, are located and constructed to minimize or eliminate flood damage;
  - c. Adequate drainage is provided so as to reduce exposure to flood hazards; and
  - d. All proposals for development, including proposals for manufactured home parks and subdivisions, of five (5) acres or fifty (50) lots, whichever is lesser, include within such proposals base flood elevation data.

# F. Storage, Material and Equipment.

- 1. The storage or processing of materials within the special flood hazard area that are, in time of flooding, buoyant, flammable, explosive or could be injurious to human, animal or plant life is prohibited.
- 2. Storage of other material or equipment may be allowed if not subject to major damage by floods, if firmly anchored to prevent flotation or if readily removable from the area within the time available after a flood warning.
- G. Accessory Structures. Structures used solely for parking and limited storage purposes, not attached to any other structure on the property, of limited investment value and not larger than four hundred (400) square feet may be constructed at-grade and floodproofed provided there is no human habitation or occupancy of the structure; the structure is of single-wall design; a variance has been granted from the standard floodplain management requirements of this Chapter, if necessary; and a floodplain development permit has been issued.
- H. Cumulative Improvement. A structure may be improved (remodeled or enlarged) without conforming to current requirements for elevation so long as the cumulative value of all work done within the last five (5) calendar years does not exceed fifty percent (50%) of the structure's current market value. If the cumulative value of the improvement exceeds fifty percent (50%) of the structure's current market value, the structure must be brought into compliance with Section 415.120.

### I. Critical Facilities

1. All new or substantially improved critical nonresidential facilities including, but not limited, to governmental buildings, police stations, fire stations, hospitals, orphanages, penal institutions, communication centers, water and sewer pumping stations, water and sewer treatment facilities, transportation maintenance facilities, places of public assembly, emergency aviation facilities, and schools shall be elevated above the Two Tenths of One

percent (0.2%) Flood level or together with attendant utility and sanitary facilities, be floodproofed so that below the Two Tenths of One percent (0.2%) Flood level the structure is water tight with walls substantially impermeable to the passage of water and with structural components having the capability of resisting hydrostatic and hydrodynamic loads and the effects of buoyancy. A registered professional engineer or architect shall certify that the standards of this subsection are satisfied. Such certification shall be provided to the Floodplain Administrator as set forth in the NFIP regulations.

- 2. All critical facilities shall have access routes that are above the elevation of the Two Tenths of One percent (0.2%) Flood.
- J. Hazardous Materials. No hazardous material storage and handling sites shall be located in the floodplain.
- K. Nonconforming Use. A structure, or the use of a structure or property, that was lawful before the passage or amendment of this Chapter, but which is not in conformity with the provisions of this Chapter, may be continued subject to the following conditions:
  - 1. If the use of such structure or property is discontinued for a period of more than three hundred sixty-five (365) consecutive days, the structure and any future use of the structure or property shall conform to this Chapter.
  - 2. If any nonconforming use or structure is destroyed by any means, including flood, the structure shall not be reconstructed if the cost is more than fifty percent (50%) of the predamaged market value of the structure. This limitation does not include the cost of any alteration to comply with existing state or local health, sanitary, building, safety codes, regulations or the cost of any alteration of a structure listed on the National Register of Historic Places, the State Inventory of Historic Places, or local inventory of historic places upon determination.

#### SECTION 415.120. SPECIFIC STANDARDS.

A. In all areas identified as numbered and unnumbered A Zones and AE Zones, where base flood elevation data have been provided as set forth in Article III, Section 415.110(B), the following provisions apply:

- 1. Residential construction. New construction or substantial improvement of any residential structures, including manufactured homes, shall have the lowest floor, including basement, elevated to at least one (1) foot above base flood elevation.
- 2. Non-residential construction. New construction or substantial improvement of any commercial, industrial or other non-residential structures shall have the lowest floor, including basement, elevated to at least one (1) foot above the base flood elevation or, together with attendant utility and sanitary facilities, be floodproofed so that below the base flood elevation the structure is watertight with walls substantially impermeable to the passage of water and with structural components having the capability of resisting

hydrostatic and hydrodynamic loads and effects of buoyancy. A registered professional engineer or architect shall certify that the standards of this Subsection are satisfied. Such certification shall be provided to the Floodplain Administrator as set forth in Article II, Section 415.090(9).

- 3. For all new construction and substantial improvements, fully enclosed areas below the lowest floor used solely for parking of vehicles, building access or storage in an area other than a basement and that are subject to flooding shall be designed to automatically equalize hydrostatic flood forces on exterior walls by allowing for the entry and exit of floodwaters. Designs for meeting this requirement must either be certified by a registered professional engineer or architect or meet or exceed the following minimum criteria:
  - a. A minimum of two (2) openings having a total net area of not less than one (1) square inch for every square foot of enclosed area subject to flooding; and
  - b. The bottom of all openings shall be no higher than one (1) foot above grade. Openings may be equipped with screens, louvers, valves or other coverings or devices provided that they permit the automatic entry and exit of floodwaters.

# **SECTION 415.130. MANUFACTURED HOMES.**

- A. All manufactured homes to be placed within all unnumbered and numbered A Zones and AE Zones on the City's FIRM shall be required to be installed using methods and practices that minimize flood damage. For the purposes of this requirement, manufactured homes must be elevated and anchored to resist flotation, collapse or lateral movement. Methods of anchoring may include, but are not limited to, use of over-the-top or frame ties to ground anchors.
- B. Manufactured homes that are placed or substantially improved within unnumbered or numbered A Zones and AE Zones on the City's FIRM on sites that are:
  - 1. Outside of a manufactured home park or subdivision;
  - 2. In a new manufactured home park or subdivision;
  - 3. In an expansion to an existing manufactured home park or subdivision; or
  - 4. In an existing manufactured home park or subdivision on which a manufactured home has incurred substantial damage as the result of a flood,

shall be elevated on a permanent foundation such that the lowest floor of the manufactured home is elevated to at least one (1) foot above the base flood elevation and be securely attached to an adequately anchored foundation system to resist flotation, collapse and lateral movement.

C. Manufactured homes that are placed or substantially improved on sites in an existing manufactured home park or subdivision within all unnumbered and numbered A Zones and AE

Zones on the City's FIRM, that are not subject to the provisions of Article III, Section 415.130(B) of this Chapter, shall be elevated so that either:

- 1. The lowest floor of the manufactured home is at least one (1) foot above the base flood level; or
- 2. The manufactured home chassis is supported by reinforced piers or other foundation elements of at least equivalent strength that are no less than thirty-six (36) inches in height above grade and are securely attached to an adequately anchored foundation system to resist flotation, collapse and lateral movement.

#### SECTION 415.140. FLOODWAY.

- A. Located within areas of special flood hazard established in Article I, Section 415.010 are areas designated as floodways. Since the floodway is an extremely hazardous area due to the velocity of floodwaters that carry debris and potential projectiles, the following provisions shall apply:
  - 1. The City shall select and adopt a regulatory floodway based on the principle that the area chosen for the regulatory floodway must be designed to carry the waters of the base flood without increasing the water surface elevation of that flood more than one (1) foot at any point.
  - 2. The City shall prohibit any encroachments, including fill, new construction, substantial improvements and other development, within the adopted regulatory floodway unless it has been demonstrated through hydrologic and hydraulic analyses performed in accordance with standard engineering practice that the proposed encroachment would not result in any increase in flood levels within the City during the occurrence of the base flood discharge.
  - 3. If Article III, Section 415.140(2) is satisfied, all new construction and substantial improvements shall comply with all applicable flood hazard reduction provisions of Article III.
  - 4. In unnumbered A Zones, the City shall obtain, review and reasonably utilize any base flood elevation or floodway data currently available from Federal, State or other sources as set forth in Article III, Section 415.110(B).

#### SECTION 415.150. RECREATIONAL VEHICLES.

- A. Recreational vehicles placed on sites within all unnumbered and numbered A Zones and AE Zones on the City's FIRM shall either:
  - 1. Be on the site for fewer than one hundred eighty (180) consecutive days;
  - 2. Be fully licensed and ready for highway use\*; or

- 3. Meet the permitting, elevation and the anchoring requirements for manufactured homes of this Chapter.
- \* A recreational vehicle is ready for highway use if it is on its wheels or jacking system, is attached to the site only by quick-disconnect type utilities and security devices and has no permanently attached additions.

# ARTICLE IV. FLOODPLAIN MANAGEMENT APPEAL AND VARIANCE PROCEDURES

# SECTION 415.160. ESTABLISHMENT OF BOARD OF ADJUSTMENT AS APPEAL BOARD.

The Board of Adjustment, as established by the City of Dardenne Prairie, Missouri, shall hear and decide appeals and requests for variances under this Chapter, pursuant to the terms of this Article IV.

### SECTION 415.170. RESPONSIBILITY OF BOARD OF ADJUSTMENT.

A. In hearing and deciding appeals and requests for variances under this Chapter, the Board of Adjustment has the following responsibilities:

- 1. Where an application for a floodplain development permit is denied by the Floodplain Administrator, the applicant may appeal the denial of such floodplain development permit directly to the Board of Adjustment.
- 2. The Board of Adjustment shall hear and decide appeals when it is alleged that there is an error in any requirement, decision or determination made by the Floodplain Administrator in the enforcement or administration of this Chapter.
- 3. The Board of Adjustment shall hear and decide requests for variances from the requirements of this Chapter.

#### SECTION 415.180. FURTHER APPEALS.

Any person aggrieved by the decision of the Board of Adjustment may appeal the decision of the Board of Adjustment to the Circuit Court of the County of St. Charles as provided in Section 89.110, RSMo.

### SECTION 415.190. FLOODPLAIN MANAGEMENT VARIANCE CRITERIA.

A. In passing upon applications for variances from the provisions of this Chapter, the Board of Adjustment shall consider all technical data and evaluations, all relevant factors, standards specified in other Sections of this Chapter, and the following criteria:

1. The danger to life and property due to flood damage;

- 2. The danger that materials may be swept onto other lands to the injury of others;
- 3. The susceptibility of the proposed structure and its contents to flood damage and the effect of such damage on the individual owner;
- 4. The importance of the services provided by the proposed structure to the City;
- 5. The necessity to the structure of a waterfront location, where applicable;
- 6. The availability of alternative locations, not subject to flood damage, for the proposed use;
- 7. The compatibility of the proposed use with existing and anticipated development;
- 8. The relationship of the proposed use to the Comprehensive Plan and floodplain management requirements applicable to the property;
- 9. The safety of access to the property in times of flood for ordinary and emergency vehicles;
- 10. The expected heights, velocity, duration, rate of rise and sediment transport of the floodwaters, if applicable, expected at the property; and
- 11. The costs of providing governmental services during and after flood conditions, including maintenance and repair of public utilities and facilities such as sewer, gas, electrical and water systems, streets, and bridges.

# SECTION 415.200. CONDITIONS FOR APPROVING FLOODPLAIN MANAGEMENT VARIANCES.

- A. Generally, variances may be issued for new construction and substantial improvements to be erected on a lot of one-half ( $\frac{1}{2}$ ) acre or less in size contiguous to and surrounded by lots with existing structures constructed below the base flood level, provided that Subsections (B) through (F) below have been fully considered. As the lot size increases beyond the one-half ( $\frac{1}{2}$ ) acre, the technical justification required for issuing the variance increases.
- B. Variances may be issued for the reconstruction, rehabilitation or restoration of structures listed on the National Register of Historic Places, the State Inventory of Historic Places or local inventory of historic places provided that the proposed activity will not preclude the structure's continued historic designation.
- C. Variances shall not be issued within any designated floodway if any increase in flood levels during the base flood discharge would result.

- D. Variances shall only be issued upon a determination that the variance is the minimum necessary, considering the flood hazard, to afford relief.
- E. Variances shall only be issued upon:
  - 1. Compliance with the requirements of Article IV of Chapter 415 of the Municipal Code,
  - 2. A showing of good and sufficient cause,
  - 3. A determination that failure to grant the variance would result in exceptional hardship to the applicant, and
  - 4. A determination that the granting of a variance will not result in increased flood heights, additional threats to public safety, extraordinary public expense, create nuisances, cause fraud on or victimization of the public or conflict with existing local laws or ordinances.
- F. The City shall notify the applicant in writing, over the signature of the Floodplain Administrator, that:
  - 1. The issuance of a variance to construct a structure below base flood level will result in increased premium rates for flood insurance up to amounts as high as twenty-five dollars (\$25.00) for one hundred dollars (\$100.00) of insurance coverage, and
  - 2. Such construction below the base flood level increases risks to life and property. Such notification shall be maintained with the record of all variance actions as required by this Chapter.

# SECTION 415.210. CONDITIONS FOR APPROVING VARIANCES FOR ACCESSORY STRUCTURES.

- A. A decision to grant any variance for an accessory structure shall be decided individually based on a case-by-case analysis of the accessory structure's unique circumstances. Variances granted shall meet the following conditions as well as those criteria and conditions set forth in Article IV, Sections 415.190 and 415.200 of this Chapter.
- B. In order to minimize flood damages and the threat to public health and safety during the One percent (1%) Flood, the following conditions shall be included in any variance issued for accessory structures that are constructed at-grade and floodproofed:
  - 1. Use of the accessory structure must be solely for parking and limited storage purposes in Zone A only as identified on the City's FIRM.
  - 2. For any new or substantially damaged accessory structure, the exterior and interior building components and elements (i.e., foundation, wall framing, exterior and interior finishes, flooring, etc.) below the base flood elevation must be built with flood-resistant materials in accordance with Article III, Section 415.110(E)(2) of this Chapter.

- 3. The accessory structure must be adequately anchored to prevent flotation, collapse or lateral movement of the structure in accordance with Article III, Section 415.110(E)(1) of this Chapter. All of the building's structural components must be capable of resisting specific flood-related forces including hydrostatic, buoyancy, hydrodynamic and debris impact forces.
- 4. Any mechanical, electrical or other utility equipment must be located above the base flood elevation or floodproofed so that they are contained within a watertight, floodproofed enclosure that is capable of resisting damage during flood conditions in accordance with Article III, Section 415.110(E)(4) of this Chapter.
- 5. The accessory structure must meet all NFIP opening requirements. The NFIP requires that enclosure or foundation walls, subject to the One percent (1%) Flood, contain openings that will permit the automatic entry and exit of floodwaters in accordance with Article III, Section 415.120(A)(3) of this Chapter.
- 6. The accessory structures must comply with the floodplain management floodway encroachment provisions of Article III, Section 415.140(A)(2) of this Chapter. No variances may be issued for accessory structures within any designated floodway, if any increase in flood levels would result during the One percent (1%) Flood.
- 7. Equipment, machinery or other contents must be protected from any flood damage.
- 8. No disaster relief assistance under any program administered by any Federal agency shall be paid for any repair or restoration costs of the accessory structures.
- 9. The City shall notify the applicant in writing over the signature of the Floodplain Administrator that:
  - a. The issuance of a variance to construct a structure below base flood level will result in increased premium rates for flood insurance up to amounts as high as twenty-five dollars (\$25.00) for one hundred dollars (\$100.00) of insurance coverage; and
  - b. Such construction below the base flood level increases risks to life and property. Such notification shall be maintained with the record of all variance actions as required by this Chapter.
- 10. Wet-floodproofing construction techniques must be reviewed and approved by the Floodplain Administrator and a registered professional engineer or architect prior to the issuance of any floodplain development permit for construction.

SECTION 415.220. CONDITIONS FOR APPROVING VARIANCES FOR AGRICULTURAL STRUCTURES.

A. A decision to grant any variance for an agricultural structure shall be decided individually based on a case-by-case analysis of the agricultural structure's unique circumstances. Variances granted shall meet the following conditions as well as those criteria and conditions set forth in Article IV, Sections 415.190 and 415.200 of this Chapter.

- B. In order to minimize flood damages during the One percent (1%) Flood and the threat to public health and safety, the following conditions shall be included for any variance issued for agricultural structures that are constructed at-grade and floodproofed:
  - 1. All agricultural structures considered for a variance from the floodplain management regulations of this Chapter shall demonstrate that the varied structure is located in wide, expansive floodplain areas and no other alternate location outside of the floodplain exists for the agricultural structure. Residential structures, such as farmhouses, cannot be considered agricultural structures.
  - 2. Use of agricultural structures must be limited to agricultural purposes in Zone A only as identified on the City's FIRM.
  - 3. For any new or substantially damaged agricultural structure, the exterior and interior building components and elements (i.e., foundation, wall framing, exterior and interior finishes, flooring, etc.) below base flood elevation, must be built with flood-resistant materials in accordance with Article III, Section 415.110(E)(2) of this Chapter.
  - 4. The agricultural structure must be adequately anchored to prevent flotation, collapse, or lateral movement of the structure in accordance Article III, Section 415.110(E)(1) of this Chapter. All of the building's structural components must be capable of resisting specific flood-related forces including hydrostatic, buoyancy, and hydrodynamic and debris impact forces.
  - 5. Any mechanical, electrical, or other utility equipment must be located above base flood elevation or floodproofed so that they are contained within a watertight, floodproofed enclosure that is capable of resisting damage during flood conditions in accordance with Article III, Section 415.110(E)(4) of this Chapter.
  - 6. The agricultural structures must meet all NFIP opening requirements. The NFIP requires that enclosure or foundation walls, subject to the One percent (1%) Flood, contain openings that will permit the automatic entry and exit of floodwaters in accordance with Article III, Section 415.120(3) of this Chapter.
  - 7. The agricultural structures must comply with the floodplain management floodway encroachment provisions of Article III, Section 415.140(A)(2) of this Chapter. No variances may be issued for agricultural structures within any designated floodway, if any increase in flood levels would result during the One percent (1%) Flood.
  - 8. Equipment, machinery, or other contents must be protected from any flood damage.

- 9. No disaster relief assistance under any program administered by any Federal agency shall be paid for any repair or restoration costs of the agricultural structure.
- 10. The City shall notify the applicant in writing over the signature of the Floodplain Administrator that:
  - a. The issuance of a variance to construct a structure below base flood level will result in increased premium rates for flood insurance up to amounts as high as twenty-five dollars (\$25.00) for one hundred dollars (\$100.00) of insurance coverage; and
  - b. Such construction below the base flood level increases risks to life and property. Such notification shall be maintained with the record of all variance actions as required by this Chapter.
- 11. Wet-floodproofing construction techniques must be reviewed and approved by the Floodplain Administrator and a registered professional engineer or architect prior to the issuance of any floodplain development permit for construction.

#### ARTICLE V. PENALTIES FOR VIOLATION

### SECTION 415.230. PENALTIES FOR VIOLATION.

Any person found in violation of any of the provisions of this Chapter shall be deemed guilty of an offense and upon conviction thereof shall be fined in an amount not exceeding five hundred dollars (\$500.00) or be imprisoned in the City or County Jail for a period not exceeding ninety (90) days or both such fine and imprisonment. Each day such violation continues shall be considered a separate offense. Nothing herein contained shall prevent the City of Dardenne Prairie, Missouri, or other appropriate authority from taking such other lawful action as is necessary to prevent or remedy any violation of any of the provisions of this Chapter.

### ARTICLE VI. AMENDMENTS

### **SECTION 415.240. AMENDMENTS.**

The regulations, restrictions and boundaries set forth in this Chapter may from time to time be amended, supplemented, changed or appealed to reflect any and all changes in the National Flood Disaster Protection Act of 1973, provided however, that no such action may be taken until after a public hearing in relation thereto, at which parties of interest and citizens shall have an opportunity to be heard. Notice of the time and place of such hearing shall be published in a newspaper of general circulation in the City of Dardenne Prairie, Missouri. At least twenty (20) days shall elapse between the date of this publication and the public hearing. A copy of such amendments will be provided to the Region VII office of the Agency. The regulations of this Chapter are in compliance with the NFIP regulations.

# ARTICLE VII. DEFINITIONS

#### SECTION 415.250. DEFINITIONS.

Unless specifically defined below, words or phrases used in this Chapter shall be interpreted so as to give them the same meaning they have in common usage and to give this Chapter its most reasonable application.

- "Accessory Structure" means the same as "appurtenant structure."
- "Actuarial Rates" see "Risk Premium Rates."
- "Administrator" means the Federal Insurance Administrator.
- "Agency" means the Federal Emergency Management Agency (FEMA).
- "Agricultural Commodities" means agricultural products and livestock.
- "Agricultural Structure" means any structure used exclusively in connection with the production, harvesting, storage, drying, or raising of agricultural commodities, including the raising of livestock.
- "Appeal" means a request for review of the Floodplain Administrator's interpretation of any provision of this Chapter or a request for a variance.
- "Appurtenant Structure" means a structure that is on the same parcel of property as the principle structure to be insured and the use of which is incidental to the use of the principal structure.
- "Area of Special Flood Hazard" is the land in the floodplain within a City subject to a one percent (1%) or greater chance of flooding in any given year.
- "Base Flood" means the flood having a one percent (1%) chance of being equaled or exceeded in any given year.
- "Basement" means any area of the structure having its floor subgrade below ground level on all sides.
- "Building" see "structure."
- "Chief Executive Officer" or "Chief Elected Official" means the official of the City who is charged with the authority to implement and administer laws, ordinances, and regulations for the City.
- "City" means the City of Dardenne Prairie, Missouri.
- "Development" means any man-made change to improved or unimproved real estate, including but not limited to buildings or other structures, levees, levee systems, mining, dredging, filling, grading, paving, excavation or drilling operations, or storage of equipment or materials.

"Elevated Building" means for insurance purposes, a non-basement building which has its lowest elevated floor raised above ground level by foundation walls, shear walls, posts, piers, pilings, or columns.

"Eligible Community" or "Participating Community" means a community for which the Administrator has authorized the sale of flood insurance under the NFIP.

"Existing Construction" means for the purposes of determining rates, structures for which the "start of construction" commenced before the effective date of the FIRM or before January 1, 1975, for FIRMs effective before that date. "Existing construction" may also be referred to as "existing structures."

"Existing Manufactured Home Park or Subdivision" means a manufactured home park or subdivision for which the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including, at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) is completed before the effective date of the floodplain management regulations adopted by the City.

"Expansion to an Existing Manufactured Home Park or Subdivision" means the preparation of additional sites by the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads).

"Flood" or "Flooding" means a general and temporary condition of partial or complete inundation of normally dry land areas from (1) the overflow of inland waters and/or (2) the unusual and rapid accumulation or runoff of surface waters from any source.

"Flood Boundary and Floodway Map (FBFM)" means an official map of the City on which the Administrator has delineated both special flood hazard areas and the designated regulatory floodway.

"Flood Elevation Determination" means a determination by the Administrator of the water surface elevations of the base flood, that is, the flood level that has a one percent (1%) or greater chance of occurrence in any given year.

"Flood Elevation Study" means an examination, evaluation and determination of flood hazards.

"Flood Fringe" means the area outside the floodway encroachment lines, but still subject to inundation by the regulatory flood.

"Flood Hazard Boundary Map (FHBM)" means an official map of the City, issued by the Administrator, where the boundaries of the flood areas having special flood hazards have been designated as unnumbered or numbered A zones.

"Flood Insurance Rate Map (FIRM)" means an official map of the City on which the Administrator has delineated both the special flood hazard areas and the risk premium zones applicable to the City.

"Flood Insurance Study (FIS)" means an examination, evaluation and determination of flood hazards and, if appropriate, corresponding water surface elevations.

"Floodplain" or "Flood-prone Area" means any land area susceptible to being inundated by water from any source (see "flooding").

"Floodplain Management" means the operation of an overall program of corrective and preventive measures for reducing flood damage, including but not limited to emergency preparedness plans, flood control works, and floodplain management regulations.

"Floodplain Management Regulations" means zoning ordinances, subdivision regulations, building codes, health regulations, special purpose ordinances (such as floodplain and grading ordinances) and other applications of police power. The term describes such state or local regulations, in any combination thereof, that provide standards for the purpose of flood damage prevention and reduction.

"Floodproofing" means any combination of structural and nonstructural additions, changes, or adjustments to structures that reduce or eliminate flood damage to real estate or improved real property, water and sanitary facilities, or structures and their contents.

"Floodway" or "Regulatory Floodway" means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than one (1) foot.

"Floodway Encroachment Lines" means the lines marking the limits of floodways on Federal, State and local floodplain maps.

"Freeboard" means a factor of safety usually expressed in feet above a flood level for purposes of floodplain management. "Freeboard" tends to compensate for the many unknown factors that could contribute to flood heights greater than the height calculated for a selected size flood and floodway conditions, such as bridge openings and the hydrological effect of urbanization of the watershed.

"Functionally Dependent Use" means a use that cannot perform its intended purpose unless it is located or carried out in close proximity to water. This term includes only docking facilities and facilities that are necessary for the loading and unloading of cargo or passengers, but does not include long-term storage or related manufacturing facilities.

"Highest Adjacent Grade" means the highest natural elevation of the ground surface prior to construction next to the proposed walls of a structure.

"Historic Structure" means any structure that is (a) listed individually in the National Register of Historic Places (a listing maintained by the Department of Interior) or preliminarily determined by the Secretary of the Interior as meeting the requirements for individual listing on the National Register of Historic Places; (b) certified or preliminarily determined by the Secretary of the Interior as contributing to the historical significance of a registered historic district or a district preliminarily determined by the Secretary of the Interior to qualify as a registered historic district; (c) individually listed on a state inventory of historic places in states with historic preservation programs which have been approved by the Secretary of the Interior; or (d) individually listed on a local inventory of historic places in communities with historic preservation programs that have been certified either (1) by an approved state program as determined by the Secretary of the Interior or (2) directly by the Secretary of the Interior in states without approved programs.

"Lowest Floor" means the lowest floor of the lowest enclosed area, including basement. An unfinished or flood-resistant enclosure, usable solely for parking of vehicles, building access, or storage, in an area other than a basement area, is not considered a building's lowest floor, provided that such enclosure is not built so as to render the structure in violation of the applicable floodproofing design requirements of this Chapter.

"Manufactured Home" means a structure, transportable in one or more sections, that is built on a permanent chassis and is designed for use with or without a permanent foundation when attached to the required utilities. The term "manufactured home" does not include a "recreational vehicle."

"Manufactured Home Park or Subdivision" means a parcel (or contiguous parcels) of land divided into two or more manufactured home lots for rent or sale.

"Map" means the FHBM, FIRM, or the FBFM for the City issued by FEMA.

"Market Value" or "Fair Market Value" means an estimate of what is fair, economic, just and equitable value under normal local market conditions.

"Mean Sea Level" means, for purposes of the NFIP, the National Geodetic Vertical Datum (NGVD) of 1929 or other datum, to which base flood elevations shown on the City's FIRM are referenced.

"New Construction" means, for the purposes of determining insurance rates, structures for which the "start of construction" commenced on or after the effective date of an initial FIRM or after December 31, 1974, whichever is later, and includes any subsequent improvements to such structures. For floodplain management purposes, "new construction" means structures for which the "start of construction" commenced on or after the effective date of the floodplain management regulations adopted by the City and includes any subsequent improvements to such structures.

"New Manufactured Home Park or Subdivision" means a manufactured home park or subdivision for which the construction of facilities for servicing the lot on which the manufactured homes are to be affixed (including at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) is completed on or after the effective date of floodplain management regulations adopted by the City.

"NFIP" means the National Flood Insurance Program.

"One percent (1%) Flood" see "base flood."

"Participating Community" also known as an "eligible community," means a community in which the Administrator has authorized the sale of flood insurance.

"Person" includes any individual or group of individuals, corporation, partnership, association, or any other entity, including Federal, State, and local governments and agencies.

"Principally Above Ground" means that at least fifty-one percent (51%) of the actual cash value of the structure, less land value, is above ground.

"Recreational Vehicle" means a vehicle which is (a) built on a single chassis; (b) 400 square feet or less when measured at the largest horizontal projections; (c) designed to be self-propelled or permanently towable by a light-duty truck; and (d) designed primarily not for use as a permanent dwelling but as temporary living quarters for recreational, camping, travel, or seasonal use.

"Remedy A Violation" means to bring the structure or other development into compliance with Federal, State, or local floodplain management regulations; or, if this is not possible, to reduce the impacts of its noncompliance.

"Repetitive Loss" means flood-related damages sustained by a structure on two (2) separate occasions during a ten (10) year period for which the cost of repairs at the time of each such flood event, equals or exceeds twenty-five percent (25%) of the market value of the structure before the damage occurred.

"Risk Premium Rates" means those rates established by the Administrator pursuant to individual community studies and investigations which are undertaken to provide flood insurance in accordance with Section 1307 of the National Flood Disaster Protection Act of 1973 and the accepted actuarial principles. "Risk premium rates" include provisions for operating costs and allowances.

"Special Flood Hazard Area" see "Area of Special Flood Hazard."

"Special Hazard Area" means an area having special flood hazards and shown on an FHBM, FIRM, or FBFM as zones (unnumbered or numbered) A and AE.

"Start of Construction" includes substantial-improvements, and means the date the building permit was issued, provided the actual start of construction, repair, reconstruction, rehabilitation, addition placement, or other improvements were within 180 days of the permit date. The actual start means either the first placement of permanent construction of a structure on a site, such as the pouring of slabs or footings, the installation of piles, the construction of columns, any work beyond the stage of excavation, or the placement of a manufactured home on a foundation. Permanent construction

does not include land preparation, such as clearing, grading and filling, the installation of streets and/or walkways, excavation for a basement, footings, piers, foundations, the erection of temporary forms, nor installation on the property of accessory structures, such as garages or sheds not occupied as dwelling units or not part of the main structure. For a substantial-improvement, the actual start of construction means the first alteration of any wall, ceiling, floor, or other structural part of a building, whether or not that alteration affects the external dimensions of the building.

"State Coordinating Agency" means that agency of the state government, or other office designated by the governor of the state or by state statute at the request of the Administrator to assist in the implementation of the NFIP in that state.

"Structure" means, for floodplain management purposes, a walled and roofed building, including a gas or liquid storage tank, that is principally above ground, as well as a manufactured home. "Structure" for insurance purposes, means a walled and roofed building, other than a gas or liquid storage tank that is principally above ground and affixed to a permanent site, as well as a manufactured home on a permanent foundation. For the latter purpose, the term includes a building while in the course of construction, alteration or repair, but does not include building materials or supplies intended for use in such construction, alteration or repair, unless such materials or supplies are within an enclosed building on the property.

"Substantial Damage" means damage of any origin sustained by a structure whereby the cost of restoring the structure to its before damaged condition would equal or exceed fifty percent (50%) of the market value of the structure before the damage occurred. The term includes Repetitive Loss buildings.

For the purposes of this definition, "repair" is considered to occur when the first repair or reconstruction of any wall, ceiling, floor, or other structural part of the building commences.

The term does not apply to:

- a. Any project for improvement of a building required to comply with existing health, sanitary, or safety code specifications which have been identified by the Code Enforcement Officer and which are solely necessary to assure safe living conditions, or
- b. Any alteration of a "historic structure" provided that the alteration will not preclude the structure's continued designation as a "historic structure", or
- c. Any improvement to a building.

"Substantial Improvement" means any combination of reconstruction, alteration, or improvement to a building, taking place during a ten (10) year period, in which the cumulative percentage of improvement equals or exceeds fifty percent (50%) of the current market value of the building. For the purposes of this definition, an improvement occurs when the first alteration of any wall, ceiling, floor, or other structural part of the building commences, whether or not that alteration

affects the external dimensions of the building. This term includes structures, which have incurred "repetitive loss" or "substantial damage", regardless of the actual repair work done.

# The term does not apply to:

- a. any project for improvement of a building required to comply with existing health, sanitary, or safety code specifications which have been identified by the Code Enforcement Officer and which are solely necessary to assure safe living conditions, or
- b. Any alteration of a "historic structure" provided that the alteration will not preclude the structure's continued designation as a "historic structure," or
- c. Any building that has been damaged from any source or is categorized as repetitive loss.
- \*\* Recommend development of written and adopted policy and procedure.

"Substantially improved existing manufactured home parks or subdivisions" is where the repair, reconstruction, rehabilitation or improvement of the streets, utilities and pads equals or exceeds fifty percent (50%) of the value of the streets, utilities and pads before the repair, reconstruction or improvement commenced.

"Two Tenths of One percent (0.2%) Flood" means the flood having a Two Tenths of One percent (0.2%) chance of being equaled or exceeded in any given year.

"Variance" means a grant of relief by the City from the terms of a floodplain management regulation. Flood insurance requirements remain in place for any varied use or structure and cannot be varied by the City.

"Violation" means the failure of a structure or other development to be fully compliant with the City's floodplain management regulations. A structure or other development without the elevation certificate, other certifications, or other evidence of compliance required by this Chapter is presumed to be in violation until such time as that such documentation is provided.

"Water Surface Elevation" means the height, in relation to the NGVD of 1929 (or other datum where specified) of floods of various magnitudes and frequencies in the floodplain.

**SECTION 2.** <u>Savings</u>: Except as expressly set forth herein, nothing contained in this Ordinance shall in any manner be deemed or construed to alter, modify, supersede, supplant or otherwise nullify any other Ordinance of the City or the requirements thereof whether or not relating to or in any manner connected with the subject matter hereof.

**SECTION 3.** Severability Clause: If any term, condition, or provision of this Ordinance shall, to any extent, be held to be invalid or unenforceable, the remainder hereof shall be valid in all other respects and continue to be effective and each and every remaining provision hereof shall be valid and shall be enforced to the fullest extent permitted by law, it being the intent of the Board of

Aldermen that it would have enacted this Ordinance without the invalid or unenforceable provisions. In the event of a subsequent change in applicable law so that the provision which had been held invalid is no longer invalid, said provision shall thereupon return to full force and effect without further action by the City and shall thereafter be binding.

**SECTION 4.** Effective Date: This Ordinance shall be in full force and take effect from and after the date of its final passage and approval.

Read two times, passed, and approv	ed this 17th day of February, 2021.
	Stand Buckey
	As Presiding Officer and as Mayor
Attest:	
<u>Kii Clark</u> City Clerk	_
Approved this 17th day of Feb	ruary, 2021.
	Seil Ruche
	Mayor
Attest:	
Kim Clark City Clerk	_