### BILL NO.: <u>5031</u>

Introduced by: City Manager Nathan Mai-Lombardo

AN ORDINANCE OF THE CITY OF BERKELEY, MISSOURI, AUTHORIZING A MEMORANDUM OF UNDERSTANDING (MOU) WITH THE FEDERAL BUREAU OF INVESTIGATION (FBI) ST. LOUIS VIOLENT GANGS SAFE STREETS TASK FORCE

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF BERKELEY, MISSOURI, AS FOLLOWS:

- **Section 1.** The Mayor and Police Chief are hereby authorized to enter into and execute a Memorandum of Understanding (MOU) and Cost Reimbursement Agreement with the Federal Bureau of Investigation (FBI) St. Louis Violent Gangs Safe Streets Task Force.
- **Section 2.** The agreement is attached and hereby incorporated herein and made a part of this ordinance, as if fully set out herein.
- **Section 3.** This Ordinance shall be in full force and effect from and after its date of passage.

1st Reading this 15th day of April 2024

2nd Reading this 15th day of April 2024

3rd Reading, PASSED and APPROVED, this 10th day of June 2024

Babatunde Deinbo, Mavor

ATTEST:

Deanna l Jones. City

Approved as to Form: Donnell Smith, City Attorney

Final Roll Call:

Councilwoman Verges	Aye Nay Absent _X_ Abstain
Councilwoman Williams	Aye X Nay Absent Abstain
Councilman Hoskins	Aye X Nay Absent Abstain
Councilwoman Anthony	Aye X Nay Absent Abstain
Councilman Hindeleh	Aye X Nay Absent Abstain
Councilwoman-at-Large Crawford-Graham	
	Aye Nay Absent _X_ Abstain
Mayor Deinbo	Aye X Nay Absent Abstain

# FEDERAL BUREAU OF INVESTIGATION ST. LOUIS VIOLENT GANGS SAFE STREETS TASK FORCE MEMORANDUM OF UNDERSTANDING

# PARTIES

1. This Memorandum of Understanding (MOU) is entered into by and between the **Federal Bureau** of **Investigation (FBI)** and the **Berkeley Police Department (BPD)** (participating agency) (collectively: the Parties). Nothing in this MOU should be construed as limiting or impeding the basic spirit of cooperation which exists between these agencies.

# **AUTHORITIES**

Authority for the FBI to enter into this agreement can be found at Title 28, United States Code (U.S.C.), Section (§) 533; 34 U.S.C. § 10211; Title 28, Code of Federal Regulations (C.F.R.), § 0.85; and applicable United States Attorney General's Guidelines.

### **PURPOSE**

3. The purpose of this MOU is to delineate the responsibilities of the St. Louis Violent Gangs Safe Streets Task Force (VGSSTF) personnel; formalize relationships between participating agencies for policy guidance, planning, training, public and media relations; and maximize inter-agency cooperation. This MOU is not intended, and should not be construed, to create any right or benefit, substantive or procedural, enforceable at law or otherwise by any third party against the parties, the United States, or the officers, employees, agents, or other associated personnel thereof. No assignment or rights, duties, or obligations of this MOU shall be made by any party without the express written approval of a duly authorized representative of all other parties.

### MISSION

4. The mission of the VGSSTF is to identify and target for prosecution criminal enterprise groups responsible for drug trafficking, money laundering, alien smuggling, crimes of violence such as murder and aggravated assault, robbery, and violent street gangs, as well as to intensely focus on the apprehension of dangerous fugitives where there is or may be a federal investigative interest. The VGSSTF will enhance the effectiveness of federal/state/local law enforcement resources through a well-coordinated initiative seeking the most effective investigative/prosecutive avenues by which to convict and incarcerate dangerous offenders.

### SUPERVISION AND CONTROL

### A. Supervision

5. Overall management of the VGSSTF shall be the shared responsibility of the FBI and participating agency heads and/or their designees.

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- 6. The Special Agent in Charge (SAC) of the FBI St. Louis Division shall designate one Supervisory Special Agent (VGSSTF Supervisor) to supervise the VGSSTF. The VGSSTF Supervisor may designate a Special Agent to serve as the VGSSTF Coordinator. Either the VGSSTF Supervisor or the VGSSTF Coordinator shall oversee day-to-day operational and investigative matters pertaining to the VGSSTF.
- 7. Conduct undertaken outside the scope of an individual's VGSSTF duties and assignments under this MOU shall not fall within the oversight responsibility of the VGSSTF Supervisor or VGSSTF Coordinator.
- 8. VGSSTF personnel will report to his or her respective agency for personnel and administrative matters. Each participating agency shall be responsible for the pay, overtime, leave, performance appraisals, and other personnel matters relating to its employees detailed to the VGSSTF. The FBI and the participating agency may provide for overtime reimbursement by the FBI by separate written agreement.
- 9. All FBI personnel will adhere to the FBI's ethical standards, including Department of Justice (DOJ)/FBI regulations relating to outside employment and prepublication review matters, and will remain subject to the Supplemental Standards of Ethical conduct for employees of the DOJ.
- 10. All VGSSTF personnel, which includes Task Force Officers, Task Force Members, and Task Force Participants, must adhere to the applicable U.S. Attorney General's Guidelines and Domestic Investigations and Operations Guide (DIOG).
- 11. VGSSTF personnel will continue to report to their respective agency heads for non-investigative administrative matters not detailed in this MOU.
- 12. Continued assignment of personnel to the VGSSTF will be based on performance and at the discretion of appropriate management. The FBI SAC and VGSSTF Supervisor will also retain discretion to remove any individual from the VGSSTF.

#### B. Case Assignments

- 13. The FBI VGSSTF Supervisor will be responsible for opening, monitoring, directing, and closing VGSSTF investigations in accordance with existing FBI policy and the applicable U.S. Attorney General's Guidelines.
- 14. Assignments of cases to personnel will be based on, but not limited to, experience, training, and performance, in addition to the discretion of the VGSSTF Supervisor.
- 15. For FBI administrative purposes, VGSSTF cases will be entered into the relevant FBI computer system.
- 16. VGSSTF personnel will have equal responsibility for each case assigned. VGSSTF personnel will be responsible for complete investigation from predication to resolution.

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#### C. Resource Control

17. The head of each participating agency shall determine the resources to be dedicated by that agency to the VGSSTF, including personnel, as well as the continued dedication of those resources. The participating agency head or designee shall be kept fully apprised of all investigative developments by his or her subordinates.

### **OPERATIONS**

#### A. Investigative Exclusivity

- 18. It is agreed that matters designated to be handled by the VGSSTF will not knowingly be subject to non-VGSSTF law enforcement efforts by any of the participating agencies. It is incumbent on each agency to make proper internal notification regarding the VGSSTF's existence and areas of concern.
- 19. It is agreed that there is to be no unilateral action taken on the part of the FBI or any participating agency relating to VGSSTF investigations or areas of concern as described in paragraph 4. All law enforcement actions will be coordinated and cooperatively carried out.
- 20. VGSSTF investigative leads outside of the geographic areas of responsibility for the FBI St. Louis Division will be communicated to other FBI offices for appropriate investigation.

# **B.** Confidential Human Sources

- 21. The disclosure of FBI informants, or Confidential Human Sources (CHSs), to non-VGSSTF personnel will be limited to those situations where it is essential to the effective performance of the VGSSTF and only with prior FBI approval. These disclosures will be consistent with applicable FBI guidelines and policy.
- 22. Non-FBI VGSSTF personnel may not make any further disclosure of the identity of an FBI CHS, including to other individuals assigned to the VGSSTF. No documents or information which identify, tend to identify, or may indirectly identify an FBI CHS may be released without prior FBI approval.
- 23. In those instances where a participating agency provides a CHS, the FBI may become solely responsible for the CHS's continued development, operation, and compliance with necessary administrative procedures regarding operation and payment as set forth by the FBI.
- 24. The U.S. Attorney General's Guidelines and FBI policy and procedure for operating FBI CHSs shall apply to all FBI CHSs opened and operated in furtherance of VGSSTF investigations. Documentation of, and any payments made to, FBI CHSs shall be in accordance with FBI policy and procedure.

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25. Operation, documentation, and payment of any CHS opened and operated in furtherance of an VGSSTF investigation must be in accordance with the U.S. Attorney General's Guidelines, regardless of whether the handling agency is an FBI VGSSTF participating agency. Documentation of state, county, or local CHSs opened and operated in furtherance of VGSSTF investigations shall be maintained at an agreed upon location.

#### C. Reports and Records

- 26. All investigative reporting will be prepared in compliance with existing FBI policy. Subject to pertinent legal and/or policy restrictions, copies of pertinent documents created by VGSSTF personnel will be made available for inclusion in the respective investigative agencies' files as appropriate.
- 27. VGSSTF reports prepared in cases assigned to VGSSTF personnel will be maintained at an FBI approved location; original documents will be maintained by the FBI.
- 28. Records and reports generated in VGSSTF cases which are opened and assigned by the VGSSTF Supervisor with designated oversight for investigative and personnel matters will be maintained in the FBI investigative file for VGSSTF.
- 29. VGSSTF investigative records maintained at the St. Louis Field Office of the FBI will be available to all VGSSTF personnel, as well as their supervisory and command staff subject to pertinent legal, administrative and/or policy restrictions.
- 30. All evidence and original tape recordings (audio and video) acquired by the FBI during the course of the VGSSTF investigations will be maintained by the FBI. The FBI's rules and policies governing the submission, retrieval, and chain of custody will be adhered to by VGSSTF personnel.
- 31. All VGSSTF investigative records will be maintained at an approved FBI location. Placement of all or part of said information into participating agency files rests with the discretion of supervisory personnel of the concerned agencies, subject to VGSSTF Supervisor approval.
- 32. Classified information and/or documents containing information that identifies or tends to identify an FBI CHS shall not be placed in the files of participating agencies unless appropriate FBI policy has been satisfied and only with prior FBI approval.

#### **INFORMATION SHARING**

33. Records or reports created or obtained by the VGSSTF are the property of the FBI and disclosure of such records, if it occurs, shall be pursuant to applicable federal law, with the approval of the FBI. If such records are shared outside of the VGSSTF with state and/or local law enforcement agencies, such records are merely loaned to the non-Federal agency and are subject to retrieval by the FBI at its discretion. In the event that the **BPD** receives a request pursuant to Missouri's public records statute, Missouri Sunshine Law - § 610.011 RSMo, the civil or criminal discovery process,

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or other judicial, legislative, or administrative process, to disclose VGSSTF records, the **BPD** will immediately notify the FBI of any such request in order to allow sufficient time for the FBI to seek to prevent disclosure through appropriate channels, if necessary.

- 34. No information possessed by the FBI, to include information derived from informal communications between VGSSTF personnel and FBI employees not assigned to the VGSSTF, may be disseminated by VGSSTF personnel to non-VGSSTF personnel without the approval of the VGSSTF Supervisor and in accordance with the applicable laws and internal regulations, procedures, or agreements between the FBI and the participating agencies that would permit the participating agencies to receive that information directly. Likewise, VGSSTF personnel will not provide any participating agency information to the FBI that is not otherwise available to it unless authorized by appropriate participating agency officials.
- 35. The Parties acknowledge that this MOU may provide VGSSTF personnel with access to information about U.S. persons which is protected by the Privacy Act of 1974 and/or Executive Order 12333. The Parties expressly agree that all such information will be handled lawfully pursuant to the provisions thereof. The Parties further agree that if this access to information by VGSSTF personnel requires a change in privacy compliance documents, those changes will be accomplished prior to access being granted.
- 36. Each Party that discloses personally identifiable information (PII) is responsible for making reasonable efforts to ensure that the information disclosed is accurate, complete, timely, and relevant.
- 37. The FBI is providing access to information from its records with the understanding that in the event the recipient becomes aware of any inaccuracies in the data, the recipient will promptly notify the FBI so that corrective action can be taken. Similarly, if the FBI becomes aware that information it has received pursuant to this MOU is inaccurate, it will notify the contributing Party so that corrective action can be taken.
- 38. Each Party is responsible for ensuring that information it discloses was not knowingly obtained or maintained in violation of any law or policy applicable to the disclosing Party, and that information is only made available to the receiving Party as may be permitted by laws, regulations, policies, or procedures applicable to the disclosing Party.
- 39. Each Party will immediately report to the other Party each instance in which data received from the other Party is used, disclosed, or accessed in an unauthorized manner (including any data losses or breaches).
- 40. Each party agrees to provide, upon request, details regarding the handling and maintenance of data in electronic and paper recordkeeping systems maintained pursuant to the provisions of this MOU, in order to allow the other party to ensure that appropriate security and privacy protections are in place. Such information shall be provided to the extent allowable by the laws, regulations, and policies governing each party.

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#### PROSECUTIONS

- 41. VGSSTF investigative procedures, whenever practicable, are to conform to the requirements which would allow for either federal or state prosecution.
- 42. A determination will be made on a case-by-case basis whether the prosecution of VGSSTF cases will be at the state or federal level. This determination will be based on the evidence obtained and a consideration of which level of prosecution would be of the greatest benefit to the overall objectives of the VGSSTF.
- 43. In the event that a state or local matter is developed that is outside the jurisdiction of the FBI or it is decided to prosecute a VGSSTF case at the state or local level, the FBI agrees to provide all relevant information to state and local authorities in accordance with all applicable legal limitations.

#### A. Investigative Methods/Evidence

- 44. For cases assigned to an FBI Special Agent or in which FBI CHSs are utilized, the Parties agree to conform to federal standards concerning evidence collection, processing, storage, and electronic surveillance. However, in situations where the investigation will be prosecuted in the State Court where statutory or common law of the state is more restrictive than the comparable federal law, the investigative methods employed by FBI case agents shall conform to the requirements of such statutory or common law pending a decision as to venue for prosecution.
- 45. In all cases assigned to state, county, or local law enforcement participants, the Parties agree to utilize federal standards pertaining to evidence handling and electronic surveillance activities as outlined in the DIOG to the greatest extent possible. However, in situations where the statutory or common law of the state is more restrictive than the comparable federal law, the investigative methods employed by state and local law enforcement agencies shall conform to the requirements of such statutory or common law pending a decision as to venue for prosecution.
- 46. The use of other investigative methods (search warrants, interceptions of oral communications, etc.) and reporting procedures in connection therewith will be consistent with the policies and procedures of the FBI.

#### **B.** Undercover Operations

47. All VGSSTF undercover operations will be conducted and reviewed in accordance with FBI guidelines and the U.S. Attorney General's Guidelines on FBI Undercover Operations. All participating agencies may be requested to enter into an additional agreement if an employee of the participating agency is assigned duties which require the officer to act in an undercover capacity.

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#### **USE OF LESS-THAN-LETHAL-DEVICES**<sup>1</sup>

- 48. The parent agency of each individual assigned to the VGSSTF will ensure that while the individual is participating in FBI-led task force operations in the capacity of a task force officer, task force member, or task force participant, the individual will carry only less-lethal devices that the parent agency has issued to the individual, and that the individual has been trained in accordance with the agency's policies and procedures.
- 49. The parent agency of each individual assigned to the VGSSTF will ensure that the agency's policies and procedures for use of any less-lethal device that will be carried by the task force officer, task force member, or task force participant are consistent with the DOJ policy statement on the Use of Less-Than-Lethal Devices.<sup>2</sup>

#### **DEADLY FORCE AND SHOOTING INCIDENT POLICIES**

50. VGSSTF personnel will follow their own agencies' policies concerning firearms discharge and use of deadly force.

### **DEPUTATIONS**

- 51. Local and state law enforcement personnel designated to the VGSSTF, subject to a limited background inquiry, shall be sworn as federal task force officers either by acquiring Title 21 or Title 18 authority (via the United States Marshals), with the FBI securing the required deputation authorization. These deputations should remain in effect throughout the tenure of each investigator's assignment to the VGSSTF or until the termination of the VGSSTF, whichever comes first.
- 52. Deputized VGSSTF personnel will be subject to the rules and regulations pertaining to such deputation. Administrative and personnel policies imposed by the participating agencies will not be voided by deputation of their respective personnel.

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<sup>&</sup>lt;sup>1</sup> Pursuant to Section VIII of the DOJ Less-Than-Lethal Devices Policy dated May 16, 2011, all state/local officers participating in joint task force operations must be made aware of and adhere to the policy and its limits on DOJ officers.

<sup>&</sup>lt;sup>2</sup> Less-lethal – When use of force is required, but deadly force may not be appropriate, law enforcement officers may employ less-lethal weapons to gain control of a subject. Less-lethal weapons are designed to induce a subject to submit or comply with directions. These weapons give law enforcement officers the ability to protect the safety of officers, subjects, and the public by temporarily incapacitating subjects. While less-lethal weapons are intended to avoid causing any serious harm or injury to a subject, significant injuries and death can occur from their use.

The term "less-than-lethal" is synonymous with "less-lethal", "non-lethal", "non-deadly", and other terms referring to devices used in situations covered by the DOJ Policy on the Use of Less-Than-Lethal Devices. "Less-lethal" is the industry standard and the terminology the FBI has elected to utilize in reference to this policy.

- 53. State, local, tribal, and territorial law enforcement officers (LEOs) who serve on the VGSSTF must be federally deputized under Title 18 and/or Title 21 of the USC while assigned to the VGSSTF. The FBI may likewise require federal LEOs who serve on the VGSSTF to be deputized while assigned to the VGSSTF. The FBI will secure the required authorization for deputations, as needed.
- 54. Under the terms of this MOU, the Participating Agency agrees that non-LEOs detailed to the VGSSTF will not: (1) participate in law enforcement activities; (2) carry a weapon, either lethal or non-lethal; or (3) participate in the execution of search/arrest warrants.

### **VEHICLES**

- 55. In furtherance of this MOU, employees of participating agencies may be permitted to drive FBI owned or leased vehicles for official VGSSTF business and only in accordance with applicable FBI policy, rules and regulations, including those outlined in the FBI Government Vehicle Use Policy Guide (1093PG). The assignment of an FBI owned or leased vehicle to participating agency VGSSTF personnel will require the execution of a separate Vehicle Use Agreement.
- 56. The participating agencies agree that FBI vehicles will not be used to transport passengers unrelated to VGSSTF business.
- 57. Neither the FBI nor the United States shall be responsible for any liability arising from the use of an FBI owned or leased vehicle by VGSSTF while engaged in any conduct outside the scope of their duties and assignments pursuant to their federal deputation on the St. Louis VGSSTF.
- 58. To the extent permitted by applicable law, **BPD** agrees to hold harmless the FBI and the United States for any claim for property damage or personal injury arising from any use of an FBI owned or leased vehicle by VGSSTF which is outside the scope of their duties and assignments.

### **SALARY/OVERTIME COMPENSATION**

- 59. The FBI and each participating agency remain responsible for all personnel costs for their VGSSTF representatives, including salaries, overtime payments, and fringe benefits consistent with their respective agency, except as described in paragraph 60 below.
- 60. Subject to funding availability and legislative authorization, the FBI will reimburse to participating agencies the cost of overtime worked by non-federal VGSSTF personnel assigned full-time to VGSSTF, provided overtime expenses were incurred as a result of VGSSTF-related duties, and subject to the provisions and limitations set forth in a separate Cost Reimbursement Agreement to be executed in conjunction with this MOU. A separate Cost Reimbursement Agreement must be executed between the FBI and participating agencies for full-time employee(s) assigned to VGSSTF, consistent with regulations and policy, prior to any reimbursement by the FBI. Otherwise, overtime shall be compensated in accordance with applicable participating agency overtime provisions and shall be subject to the prior approval of appropriate personnel.

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#### PROPERTY AND EQUIPMENT

61. Property utilized by the VGSSTF in connection with authorized investigations and/or operations and in the custody and control and used at the direction of the VGSSTF, will be maintained in accordance with the policies and procedures of the agency supplying the equipment. Property damaged or destroyed which was utilized by VGSSTF in connection with authorized investigations and/or operations and is in the custody and control and used at the direction of VGSSTF, will be the financial responsibility of the agency supplying said property.

#### **FUNDING**

62. This MOU is not an obligation or commitment of funds, nor a basis for transfer of funds, but rather is a basic statement of the understanding between the Parties hereto of the tasks and methods for performing the tasks described herein. Unless otherwise agreed in writing, each Party shall bear its own costs in relation to this MOU. Expenditures by each Party will be subject to its budgetary processes and to the availability of funds and resources pursuant to applicable laws, regulations, and policies. The Parties expressly acknowledge that the above language in no way implies that Congress will appropriate funds for such expenditures.

#### **FORFEITURES**

- 63. The FBI shall be responsible for processing assets seized for federal forfeiture in conjunction with VGSSTF operations.
- 64. Asset forfeitures will be conducted in accordance with federal law and the rules and regulations set forth by the FBI and DOJ. Forfeitures attributable to VGSSTF investigations may be equitably shared with the agencies participating in the VGSSTF.

#### **DISPUTE RESOLUTION**

- 65. In cases of overlapping jurisdiction, the participating agencies agree to work in concert to achieve the VGSSTF's objectives.
- 66. The participating agencies agree to attempt to resolve any disputes regarding jurisdiction, case assignments, workload, etc., at the field level first before referring the matter to supervisory personnel for resolution.

#### **MEDIA RELEASES**

- 67. All media releases and statements will be mutually agreed upon and jointly handled according to FBI and participating agency guidelines.
- 68. Press releases will conform to DOJ Guidelines regarding press releases. No release will be issued without FBI final approval.

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### <u>USE OF BODY-WORN CAMERAS (BWC) BY FEDERALLY-DEPUTIZED TASK FORCE</u> OFFICERS DURING FBI TASK FORCE OPERATIONS

- 69. Federally deputized Task Force Officers (TFOs) enforcing federal law while assigned to FBI task forces under federal supervision must comply with the processes and procedures in the attached FBI BWC policy, including those covering authorized use and activation of BWCs by TFOs in FBI cases.
- 70. TFOs may comply with the attached BWC policy processes and procedures by wearing and using their home agencies' BWC equipment during FBI pre-planned arrests and searches.
- 71. TFOs electing to use their home agencies' BWC equipment must wear and use their homeagencies' BWCs in accordance with subsection 6.2 of the attached BWC policy before, during, and after any FBI pre-planned arrests or searches.
- 72. TFOs will provide the FBI with copies of any BWC recordings resulting from FBI pre-planned arrests or searches within 48 hours of the conclusion of the operation. BWC recordings obtained from TFOs are to be considered copies, with their home agencies retaining the originals.
- 73. Agency heads intending to release their home agencies' BWC recordings resulting from FBI preplanned arrests or searches will notify the relevant FBI SAC as soon as practicable. Following intended release notifications, SACs will coordinate with the TFOs' home agencies to discuss any necessary redactions or withholdings of the BWC recordings prior to public release to protect the privacy and other interests of the FBI, law enforcement personnel, or victims.

### SELECTION TO VCSSTF AND SECURITY CLEARANCES

- 74. If a participating agency candidate for the VGSSTF will require a security clearance, he or she will be contacted by FBI security personnel to begin the background investigation process prior to the assigned start date.
- 75. If, for any reason, the FBI determines that a participating agency candidate is not qualified or eligible to serve on the VGSSTF, the participating agency will be so advised and a request will be made for another candidate.
- 76. Upon being selected, each candidate will receive a comprehensive briefing on FBI field office security policies and procedures. During the briefing, each candidate will execute non-disclosure agreements (SF-312 and FD-868), as may be necessary or required by the FBI.
- 77. Before receiving unescorted access to FBI space identified as an open storage facility, VGSSTF personnel will be required to obtain and maintain a "Top Secret" security clearance. VGSSTF

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personnel will not be allowed unescorted access to FBI space unless they have received a Top Secret security clearance.

78. Upon departure from the VGSSTF, each individual whose assignment to the VGSSTF is completed will be given a security debriefing and reminded of the provisions contained in the non-disclosure agreement to which he or she previously agreed.

#### LIABILITY

- 79. The Parties acknowledge that this MOU does not alter the applicable law governing civil liability, if any, arising from the conduct of personnel assigned to the VGSSTF.
- 80. Each party agrees to notify the other in the event of receipt of a civil claim arising from [scope of the FBI's relationship with the MOU's other party]. Both parties agree to cooperate fully with one another in the event of any investigation arising from alleged negligence or misconduct arising from acts or omissions related to the [operational relationship]. Nothing in this paragraph prevents any party from conducting an independent administrative review of any incident giving rise to a claim. In the event that a civil claim or complaint is brought against a state or local officer assigned to the VGSSTF, the officer may request legal representation and/or defense by DOJ, under the circumstances and pursuant to the statutes and regulations identified below.
- 81. COMMON LAW TORT CLAIMS
  - A. Congress has provided that the exclusive remedy for the negligent or wrongful act or omission of an employee of the U.S. Government, acting within the scope of his or her employment, shall be an action against the United States under the Federal Tort Claims Act, 28 U.S.C. § 1346(b), and §§ 2671-2680.
  - B. Notwithstanding any other provision contained in this MOU, for the limited purpose of defending civil claims arising out of [operational relationship] activity, any employee detailed from a Participating Agency who is acting within the course and scope of his or her official duties and assignments pursuant to this MOU may be considered an "employee" of the U.S. government, as defined at 28 U.S.C. § 2671. See 5 U.S.C. § 3374(c)(2).
  - C. Under the Federal Employee Liability Reform and Tort Compensation Act of 1998 (commonly known as the Westfall Act), see 28 U.S.C. § 2679(b)(l), if an employee of the United States is named as a defendant in a civil action, the Attorney General or his or her designee may certify that the defendant acted within the scope of his or her employment at the time of the incident giving rise to the suit. 28 U.S.C. § 2679(d)(1)&(2). The United States can then be substituted for the employee as the sole defendant with respect to any tort claims alleged in the action. 28 U.S.C. § 2679(d)(1)&(2). Decisions to certify that an employee was acting within the scope of his or her employment at the time of the incident giving rise to the suit, see 28 U.S.C. § 2679(d)(1)&(2), are made on a case-by case-basis, and such certification cannot be guaranteed.

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- D. If the Attorney General declines to certify that an employee was acting within the scope of employment, "the employee may at any time before trial petition the court to find and certify that the employee was acting within the scope of his office or employment." 28 U.S. C. § 2679(d)(3).".
- 82. For the limited purpose of defending against a civil claim arising from an alleged violation of the U.S. Constitution pursuant to 42 U.S.C. § 1983 or <u>Bivens v. Six Unknown Named Agents of the Federal Bureau of Narcotics</u>, 403 U.S. 388 (1971): an individual assigned to the VCSSTF who is named as a defendant in a civil action as a result of or in connection with the performance of his or her official duties and assignments pursuant to this MOU may request individual-capacity representation by DOJ to defend against the claims. 28 C.F.R. §§ 50.15, 50.16. Any such request for individual-capacity representation must be made in the form of a letter from the individual defendant to the U.S. Attorney General. The letter should be provided to Chief Division Counsel (CDC) for the FBI St. Louis Division, who will then coordinate the request with the FBI Office of the General Counsel. In the event of an adverse judgment against the individual, he or she may request indemnification from DOJ. 28 C.F.R. § 50.15(c)(4). Requests for DOJ representation and indemnification are determined by DOJ on a case-by-case basis. The FBI cannot guarantee the United States will provide legal representation or indemnification to any VGSSTF personnel.
- 83. Liability for any conduct by task force personnel undertaken outside of the scope of their duties and assignments pursuant to their federal deputation on the VGSSTF shall not be the responsibility of the FBI or the United States.

### **DURATION**

- 84. The term of this MOU is for the duration of the VGSSTF's operations, contingent upon approval of necessary funding, but may be terminated at any time upon written mutual consent of the agency involved.
- 85. Any participating agency may withdraw from the VGSSTF at any time by written notification to the VGSSTF Supervisor with designated oversight for investigative and personnel matters or program manager of the VCSSTF at least 30 days prior to withdrawal.
- 86. Upon termination of this MOU, all equipment provided to the VGSSTF will be returned to the supplying agency/agencies. In addition, when an entity withdraws from the MOU, the entity will return equipment to the supplying agency/agencies. Similarly, remaining agencies will return to a withdrawing agency any unexpended equipment supplied by the withdrawing agency during any VGSSTF participation.

### **MODIFICATIONS**

- 87. This agreement may be modified at any time by written consent of all involved agencies.
- 88. Modifications to this MOU shall have no force and effect unless such modifications are reduced to writing and signed by an authorized representative of each participating agency.

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#### **SIGNATORIES**

Jay Greenberg Special Agent in Charge Federal Bureau of Investigation St. Louis Division

#386

Colonel Art Jackson Jr., #386 Chief of Police Berkeley Police Department

Babatunde Deinbo Mayor City of Berkeley

Date

06/11/2024 Date

06/12/2024

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> Berkeley Police Department St. Louis Violent Gangs Safe Streets Task Force MOU

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#### FEDERAL BUREAU OF INVESTIGATION VIOLENT GANGS SAFE STREETS TASK FORCE Cost Reimbursement Agreement

#### VGSSTF File No.: 333-SL-193900

Pursuant to Congressional appropriations, the Federal Bureau of Investigation (FBI) receives authority to pay overtime for police officers assigned to the formalized Violent Gangs Safe Streets Task Force (VGSSTF) as set forth below, for expenses necessary for detection, investigation, and prosecution of crimes against the United States. It is hereby agreed between the FBI and Berkeley Police Department, located at 8340 Frost Ave, Berkeley, MO 63134, Taxpayer Identification Number: <u>12486752</u>, and Telephone Number(314) 524-3311, that:

2. Commencing upon execution of this Agreement, the FBI will, subject to availability of required funding, reimburse BPD for overtime payments made to officers assigned to and working full time on VGSSTF related matters.

3. Requests for reimbursement shall be made on a monthly basis utilizing the United States Department of the Treasury Invoice Processing Platform (IPP) software system and shall be submitted to the St. Louis Field Office immediately after the first of the month which follows the month for which reimbursement is requested. The reimbursement request shall be approved by the appropriate Supervisor (or their designee) at BPD prior to the invoice submission in IPP. The invoice submitted in IPP will automatically route to the FBI VGSSTF personnel for their review, approval, and processing for payment.

4. Overtime reimbursement payments from the FBI will be made via electronic funds transfer (EFT) directly to BPD using the FBI's Unified Financial Management System (UFMS). To facilitate EFT, BPD shall establish an account online in the System for Award Management (SAM) at <u>www.SAM.gov</u>. Verification of BPD's banking information is required on an annual basis in order to keep payment information current. For additional information regarding the UFMS and SAM, contact the FBI St. Louis Financial Liaison Specialist.

5. Overtime reimbursements will be calculated at the usual rate for which the individual officer's time would be compensated in the absence of this Agreement. However, said reimbursement, per officer, shall not exceed monthly and/or annual limits established annually by the FBI. The limits, calculated using Federal pay tables, will be in effect for the Federal fiscal year running from October 1st of one year through September 30th of the following year, unless changed during the period. The FBI reserves the right to change the reimbursement limits, upward or downward, for subsequent periods based on fiscal priorities and appropriations limits. The FBI will notify BPD of the applicable annual limits prior to October 1st of each year.

6. The number of BPD deputies assigned full-time to the VGSSTF and entitled to overtime reimbursement by the FBI shall be approved by the FBI in advance of each fiscal year. Based on the needs of the VGSSTF, this number may change periodically, upward or downward, as approved in advance by the FBI.

7. Prior to submission of any overtime reimbursement requests, BPD shall prepare an official document setting forth the identity of each officer assigned full-time to the VGSSTF, along with the regular and

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overtime hourly rates for each officer. Should any officers change during the fiscal year, a similar statement shall be prepared regarding the new officers prior to submitting any overtime reimbursement requests for the officers. If the rate changes during the fiscal year for a previously assigned officer, an updated letter shall be attached with the invoice submission in IPP that reflects the new rate. The updated letter shall be mailed to the St. Louis Field Office VGSSTF personnel to maintain in FBI records.

8. Each request for reimbursement shall be submitted via IPP to the FBI. The request for reimbursement shall include an invoice number, invoice date, the name, overtime compensation rate, number of reimbursable hours claimed, and the dates of those hours for each officer for whom reimbursement is sought. An attachment signed and dated by an authorized Agency representative noting the dates and hours for each officer overtime reimbursement claimed shall be uploaded in IPP as supporting documentation for the invoice to confirm the information described in this paragraph is accurate, and the personnel for whom reimbursement is claimed were assigned full-time to the VGSSTF.

9. Requests for reimbursement shall be submitted monthly and all requests shall be received by the FBI no later than December 31st of the next fiscal year for which the reimbursement applies. For example, reimbursements for the fiscal year ending September 30, 2023, shall be received by the FBI monthly and not later than December 31, 2023. The FBI is not obligated to reimburse any requests received untimely and not in accordance herewith.

10. This Agreement is effective upon signatures of the parties and will remain in effect for the duration of BPD's participation on the VGSSTF, contingent upon approval of necessary funding, and unless terminated in accordance with the provisions herein. This Agreement may be modified at any time by written consent of the parties or based on changing business operations and practices of the FBI. It may be terminated at any time upon mutual consent of the parties, or unilaterally upon written notice from the terminating party to the other party at least 30 days prior to the termination date.

Signatories:

Jay Greenberg Special Agent in Charge Federal Bureau of Investigation St. Louis Division

Date:

Blake Ohren Financial Liaison Specialist Federal Bureau of Investigation St. Louis Division

Date:

Colonel Art Jackson / Jr., #386 Chief of Police Berkeley, Missouri Police Department

Date: Ola

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