BILL NO. 24-30

ORDINANCE NO. 5478

AN ORDINANCE GRANTING A CONDITIONAL USE PERMIT TO GATEWAY CUSTARD, LLC TO OPERATE A DRIVE-THRU RESTAURANT AT 9535 WATSON ROAD IN THE CITY OF CRESTWOOD, MISSOURI

WHEREAS, Gateway Custard, LLC has filed an application for a conditional use permit to operate an Andy's Frozen Custard drive-thru restaurant at 9535 Watson Road, which is located in the City of Crestwood, Missouri ("City"); and

WHEREAS, pursuant to Sections 26-15 and 26-17 of the Municipal Code of the City of Crestwood, Missouri (the "Code"), a drive-thru restaurant may only be operated in a PD-MXD District upon the issuance of a conditional use permit by the Board of Aldermen; and

WHEREAS, pursuant to duly published notice, a hearing was held on September 4, 2024, before the Planning, Zoning and Architectural Review Commission of the City (the "Commission") on said application; and

WHEREAS, the Commission has recommended that the Board of Aldermen approve this application for a conditional use permit to operate a drive-thru restaurant subject to certain conditions; and

WHEREAS, notice of a public hearing before the Board of Aldermen on said application to be held on September 10, 2024, was duly published, and notice thereof given to nearby property owners as provided by ordinance; and

WHEREAS, following said hearing and consideration, the Board of Aldermen does herewith specifically find that the granting of the requested conditional use permit is consistent with the standards set out in the Zoning Code and will not:

1. Substantially increase traffic hazards or congestion;

- 2. Adversely affect the visual coherence, predominant usage, or development character of surrounding or adjacent neighborhoods;
- 3. Substantially increase fire, health or any other public-safety hazards, or make difficult access by fire and emergency vehicles;
- 4. Adversely affect the general welfare of the community;
- 5. Overtax public utilities, services or other municipal facilities;
- 6. Be developed and operated in a manner that is physically and/or visually incompatible with the permitted uses in the surrounding areas;
- 7. Substantially increase stormwater drainage onto other lots; or
- 8. Create a nuisance; and

WHEREAS, the Board of Aldermen has found and determined that a conditional use permit should be approved, subject to the conditions herein set forth.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF ALDERMEN OF THE CITY OF CRESTWOOD, MISSOURI, AS FOLLOWS:

SECTION 1: Subject to the conditions hereof, a conditional use permit is hereby authorized to be granted to Gateway Custard, LLC, to operate a drive-thru restaurant at 9535 Watson Road, in accordance with the materials and drawings submitted by the applicant, all of which are attached collectively hereto as Exhibit A, except as same may be revised in order to comply with the terms and conditions hereof and the requirements of any other City Ordinances. The City Attorney is directed to prepare a written order with findings of fact and conclusions consistent with this Ordinance.

<u>SECTION 2</u>: Said conditional use permit approval is conditioned upon and shall become and remain in force and effect only upon the following terms and conditions:

- a. That all signs be in compliance with the present Sign Ordinances of the City of Crestwood, as set forth in Chapter 26 of the City's Code;
- b. That the plans be approved by the City of Crestwood Public Works and Fire Department;
- c. That the applicant shall be responsible for complying with all applicable provisions of the 1990 Americans with Disabilities Act (ADA), as amended;
- d. That the conditional use permit is to be allowed for the PD-MXD zoning district;
- e. That the plans meet all City of Crestwood Codes;
- f. That no exterior changes are to occur without the proper approvals and permits;
- g. That any interior plans or drawings be approved by the City of Crestwood and St.Louis County;
- h. That the facility meet the requirements of ICC/ANSI A117.1 Standard on Accessible and Useable Buildings and Facilities, with regard to provisions for the disabled;
- i. That the use be operated in conformance with the relevant performance standards contained in Chapter 26 of the City's Code, as amended;
- j. That a traffic stop bar be added to the drive-thru lane exit to improve traffic safety in the parking lot;
- k. Bollards, planters, or a decorative barrier shall be installed at the border of the patio to provide protection for pedestrians from vehicular traffic.
- 1. That the approval is given on the condition that all of the above conditions are approved by the City and construction/use commences within the time provided by Section 26-11(H)(3) of the City's Code.

SECTION 3: When all of the conditions hereof have been met, the Director of Public Works is authorized and directed to issue the necessary permits. Should there be a violation of any of said conditions, the City shall notify permittee/applicant and if such violation is not corrected within thirty (30) days, the City shall have the right to reconsider said approvals and amend, modify or revoke same after notice and an opportunity for permittee/applicant to be heard.

SECTION 4: Gateway Custard, LLC, through its authorized representative(s), shall file a written acceptance of the conditions hereof, and record a copy of this Ordinance, together with a copy of the approved plans and any amendments thereto.

SECTION 5: Any and all applicable site plan approvals and/or conditional use permits in connection with this property shall remain in full force and effect unless inconsistent herewith.

SECTION 6: This Ordinance shall be in full force and effect from and after its passage by the Board of Aldermen and its approval by the Mayor.

PASSED AND SIGNED this 10<sup>th</sup> day of September, 2024.

Mayor

ATTEST:

City Clerk

APPROVED this 10<sup>th</sup> day of September, 2024.

Mayor

Scott Shyck

#### **EXHIBIT A**

[ Materials and Drawings submitted by Applicant ]



#### **MEMORANDUM**

To: Kris Simpson, City Administrator

From: Danny Jendusa, City Planner

Date: September 4, 2024

Subject: CUP-7-24 Andy's Frozen Custard (9535 Watson Rd.)

Gateway Custard LLC has submitted an application for a Conditional Use Permit to operate an Andy's Frozen Custard drive-thru restaurant at the newly constructed east outbuilding "D" in the Dierbergs Crestwood Crossing shopping center at 9535 Watson Rd.

The applicant will occupy approximately 2,300 square feet- or about 1/3rd of the footprint of the new outbuilding. The construction of a drive-thru ready facility in this location was approved during the Preliminary & Final Development Plan approvals for Phase 1 of the Crestwood Crossing PD-MXD district in 2021 and 2022, though a drive-thru restaurant remains a Conditional Use in this district.

Because a Conditional Use Permit is tied to the occupant of a site, the applicant requires a Conditional Use Permit to actually operate the drive-thru establishment and complete tenant finishes in the building.

#### RECOMMENDED ACTION

On September 4, 2024, the Planning, Zoning, and Architectural Review Commission voted 6-0 to recommend approval of the requested CUP with an additional condition added to those already recommended by city staff. The additional condition "I." should state:

"Bollards, planters, or a decorative barrier shall be installed at the border of the patio to provide protection for pedestrians from vehicular traffic"



#### Notice of Public Hearing

#### City of Crestwood

**CUP-7-24** A Request for a Conditional Use Permit submitted by Brandon Arnold on behalf of Gateway Custard, LLC to operate a Restaurant with a Drive-Thru at 9525 Watson Road

Notice is hereby given that a public hearing will be held before the <u>Planning, Zoning, and Architectural Review Commission</u> of the City of Crestwood, Missouri at the Crestwood Government Center at 1 Detjen Drive, Crestwood, MO 63126 on Wednesday, September 4, 2024, at 6:00 p.m. for the purpose of hearing all citizens' written and oral comments regarding a request submitted by Brandon Arnold on behalf of Gateway Custard, LLC for a Conditional Use Permit to operate a Restaurant with a Drive-Thru at 9525 Watson Road in the "PD-MXD" Planned Development- Mixed Use District.

Pending the results of the above-referenced public hearing, a second public hearing is tentatively scheduled to be held before the Board of Aldermen of the City of Crestwood, Missouri at the Crestwood Government Center at 1 Detjen Drive, Crestwood, MO 63126 on Tuesday, September 10, 2024, at 7:00 p.m. for the purpose of hearing all citizens' written and oral comments regarding this matter.

The application and supporting documents were filed on August 9, 2024, and may be viewed at the desk of the City Planner at the Government Center. Written comments may be submitted prior to 3:00pm the day of the meeting to the City Planner by email to <u>djendusa@cityofcrestwood.org</u>. All written comments must contain the name and address of the commenter to be read during the meeting.

By order of the Board of Aldermen, City of Crestwood, Missouri.

#### ATTEST:

/s Helen Ingold

City Clerk

City Clerk's Office received from the City Planner and dated: 8/15/2024.

Posted in Government Center Lobby on 8/15/2024.

\*\*\*ANYONE WITH SPECIAL NEEDS WISHING TO ATTEND MAY CALL (314)
729-4700 SO APPROPRIATE ACCOMMODATIONS CAN BE MADE\*\*\*

One Detjen Drive \* Crestwood, Missouri 63126-1697 \* 314-729-4700 \* Fax 314-729-4794 www.cityofcrestwood.org

#### CUP-7-24 GATEWAY CUSTARD, LLC (Andy's)

Exhibit 3. City of Crestwood Code, Chapter 26 containing the Zoning Code

Ex. 6. City's Comprehensive Plan



# Conditional Use Permit Submittal Package

Crestwood, Missouri

[9 AUGUST 2024]

#### **Overview**

Andy's Frozen Custard (Andy's) is a quick service restaurant that offers primary frozen custard-based treats. Andy's was established in 1986 and is based in Springfield, Missouri. There are currently over 150+ locations across 15+ states, primarily in the Midwest and Southeast United States.

The greater St. Louis area is being developed by franchise owners Brandon Arnold and Greg Anderson, a family group that began franchising with Andy's in 2005 and now operate 16 locations through Missouri, Kentucky, and North Carolina.

#### Menu

Andy's serves both vanilla and chocolate frozen custard made fresh hourly on site. The custard can be served plain (in a cup or cone) or used as a base for a variety of other treats, including sundaes, milkshakes, concretes, floats, splits, etc., for which there are a variety of topping choices.

Andy's does not currently (nor have plans to) serve food items other than frozen treats.

#### Hours of Operation

Andy's is open year-round with the exception of Thanksgiving, Christmas Eve, Christmas Day, and New Year's Eve.

#### Regular hours:

11 AM to 11 PM, Sunday through Thursday

11 AM to 11:30 PM, Friday & Saturday

Summer hours (Memorial Day through Labor Day):

11 AM to 11:30 PM, Sunday through Thursday

11 AM to Midnight, Friday & Saturday

Andy's peak sales occur between 7 PM to 9 PM and on Fridays, Saturdays, and Sundays.

#### Site

Andy's Frozen Custard serves its customers via a drive thru pick up window, and walk-up pick up windows. There is no indoor dining area.

#### **Drive Thru**

The drive thru has historically generated approximately 50 percent of sales in the summer months and 90 percent in the winter months.

The drive thru at Andy's does not use a speaker/microphone system for ordering. During off-peak times, the customer pulls up the drive thru window and the order is taken in person by the Andy's team member there.

When the drive thru queue begins to stack (3+ cars), an employee (the "Runner") will greet the customer at their car window with a tablet computer used for capturing the order and payment. This eliminates the time used to take the order at the window and moves cars through quicker.

Order times are tracked. Time begins when the car approaches the pickup window and stops when they pull away with their treats. Without the "runner" in use, times typically average below 90 seconds per vehicle. With the "runner", times average below 45 seconds per vehicle.

#### Walk-Up Windows

Andy's provides a patio area with walk-up ordering windows to accommodate customers that prefer to enjoy their treats on site. Three service windows at the patio are typical. A public restroom is available to customers. Other than access to a restroom, customers do not enter the building.

There are benches provided on the patio for customers to sit while they enjoy their treats.

#### Staffing

Andy's staffing levels vary by season and sales volume, but a staff of 20-30 employees per location is typical. This usually consists of a few full-time employees, and many part time employees.

Any given day there are between 2 and 12 employees working in the store at a time.

#### **Business Volume**

200-400 transaction per day is the range for a typical store in the summer. Approximately 50/50 drive thru to walk-up ratio is also typical. The drive thru can easily process 60+ vehicles per hour and the queue rarely exceeds 10 vehicles.

#### **Community**

Andy's Frozen Custard mission statement is: "Serving our community and its people by creating an environment that promotes memories through our superior product and exceptional staff."

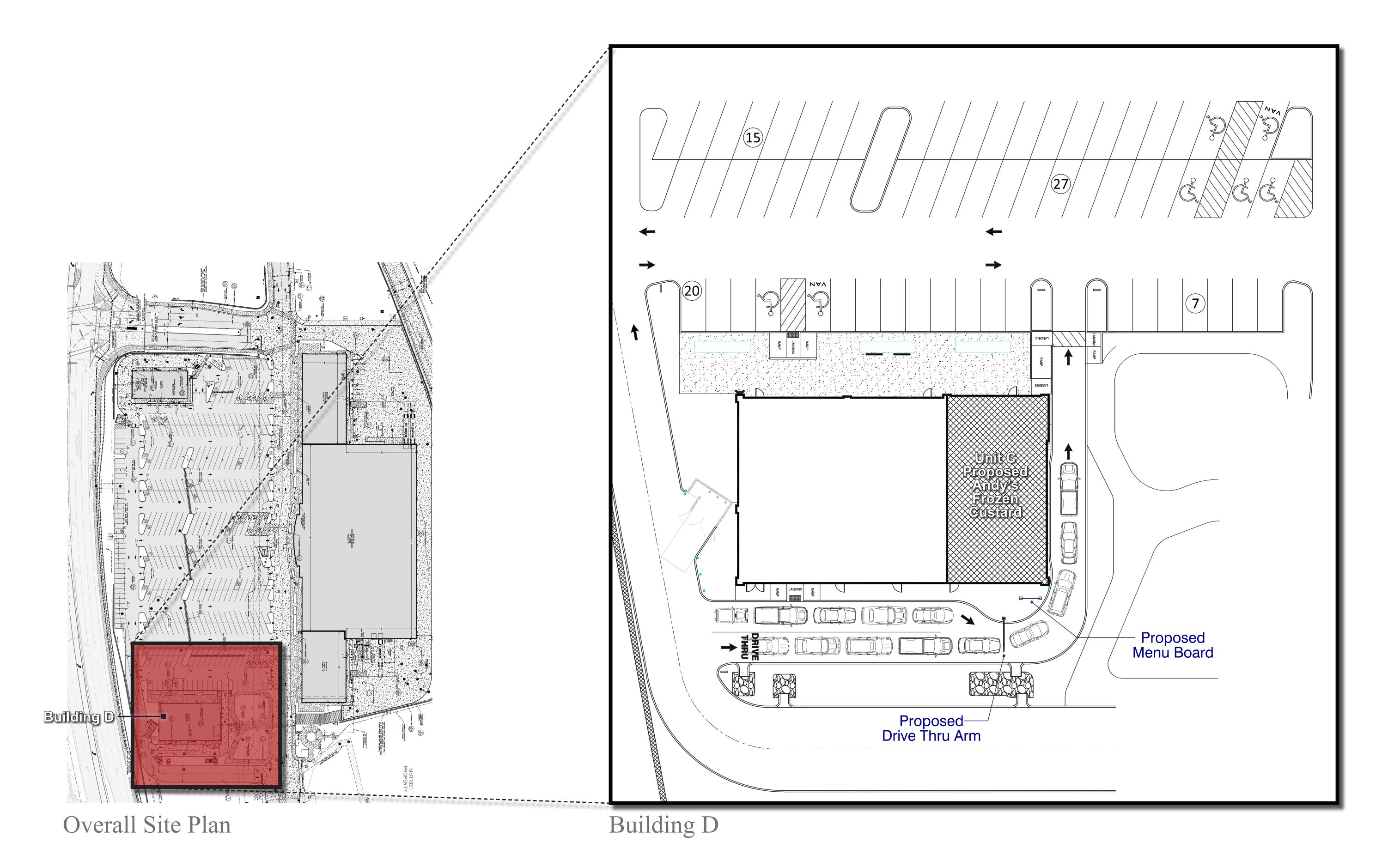
Serving the community goes beyond providing treats, jobs, and a sales tax base. Andy's is very active in the communities we serve through donations, profit sharing events, and sponsorships.

Andy's also is a good neighbor in the sense we put a high emphasis on service times. Not only does this minimize the wait times for our customers but prevents our drive thru queue from stacking onto public roadways, which would be a nuisance and safety concern.

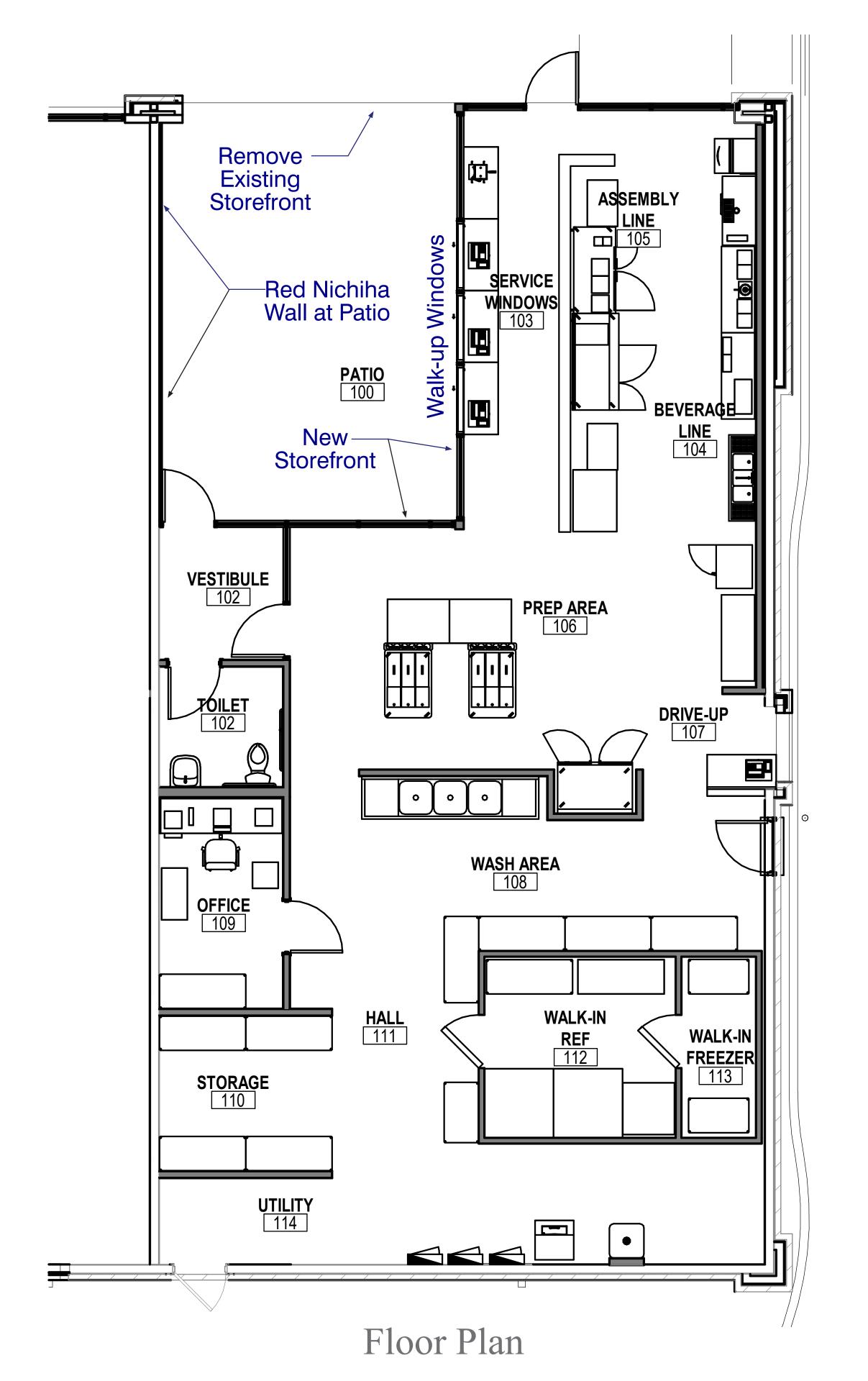
Andy's also places a high value the environment surrounding the store. Because there is no indoor dining, Andy's views its whole property as its dining room. Each day begins with a thorough trash collection around the whole property and anything that may have blown onto neighboring properties. "Lot runs" are conducted throughout the day to maintain this effort. Andy's pressure washes frequently, typically twice weekly, to keep its patio and walkways clean and well kept. Andy's values beautiful and well-kept landscaping.

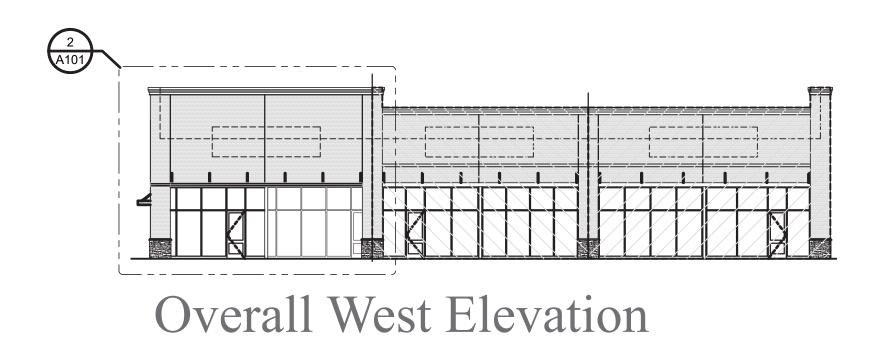


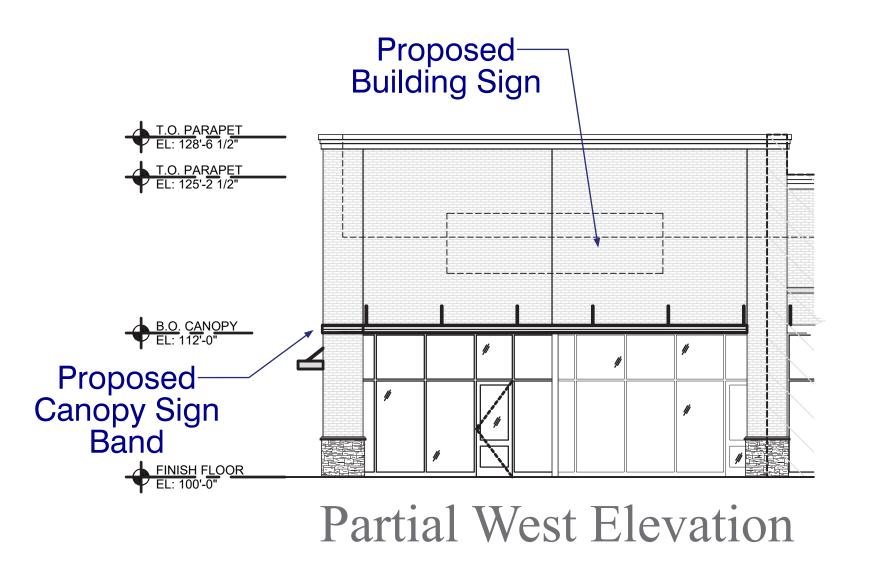


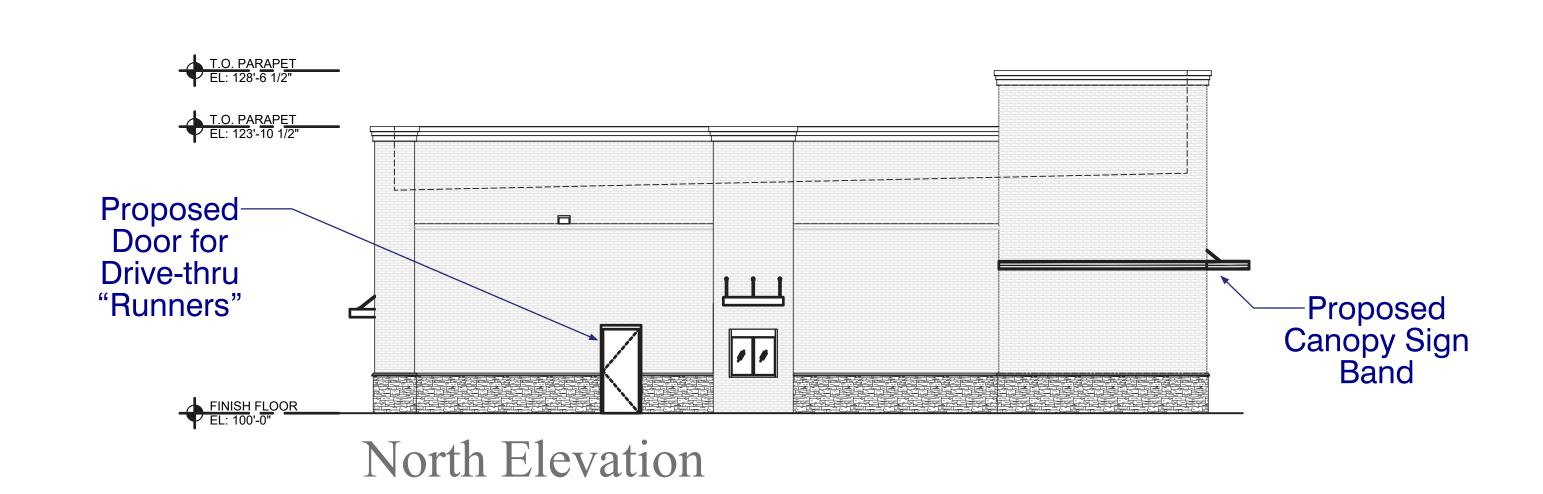












14205 W. 95th Street

Lenexa, KS 66215

(913) 378-9533



## EXAMPLE SIGN PACKAGE







#### ANDY'S FROZEN CUSTARD

CUSTOMER

0728-22-ELEV-1

AS SHOWN ELEVATION

DRAWING NUMBER

09.08.22

DESIGNER

DATE REVISED

DEREK CROUCH

TIM SWAIM
PROJECT MANAGER

LAKE ST. LOUIS MISSOURI

LOCATION

SCOPE OF WORK

BUILDING SIGNAGE

LED Illuminated Corner Fascia Cabinets
(AFC OPT FASC 3)

LED Illuminated Fascia Cabinets (AFC-OPFFASC-I)

LED Lit "Script" Wall Sign (0728-22-IWAL-I)

12' Pan Embossed Wall Logo/Cone Combo (AFC-NTYP-EWAL-12-R)

► 12' Pari Embossed Wall Logo/Cone Comba (AFC-NTYP-EWAL-12-L)

Illuminated Wall Menu (0728-22-MENU-1)

Pan Face Drive Thru Sign (0728-22-EWAL-1)

WINDOW SIGNAGE

Neon "Made Fresh Hourly" Sign (AFC-ST/ID-IWAL-2)

WEST FACADE AREA FT	2,036.5
NORTH FACADE AREA FH	860.6
LAST FACADE AREA FI	830.9
ALLOWABLE #* 1,036 5 - 860 L+830 9 x 6%	223.68
DRIVE THRU LETTERS: 2.5H × 1	2,5
12" COMBO LOGO 65ff x 2	130
6" PAN FACE LOGO; 20HF x 1	20
In' PAN FACE LOGO: 58.26 x 1	58.2
TOTAL SIGNAGE IF	210,7







3 Over 3 Panel Standard Menu; "Order at Window" Sign Panel w/ Bracket;



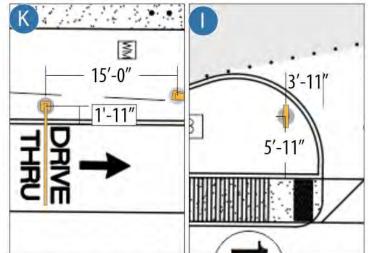
CLEARANCE SIGN (AFC-STND-BAR-1)

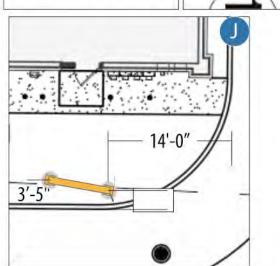
Located at Drive-Thru

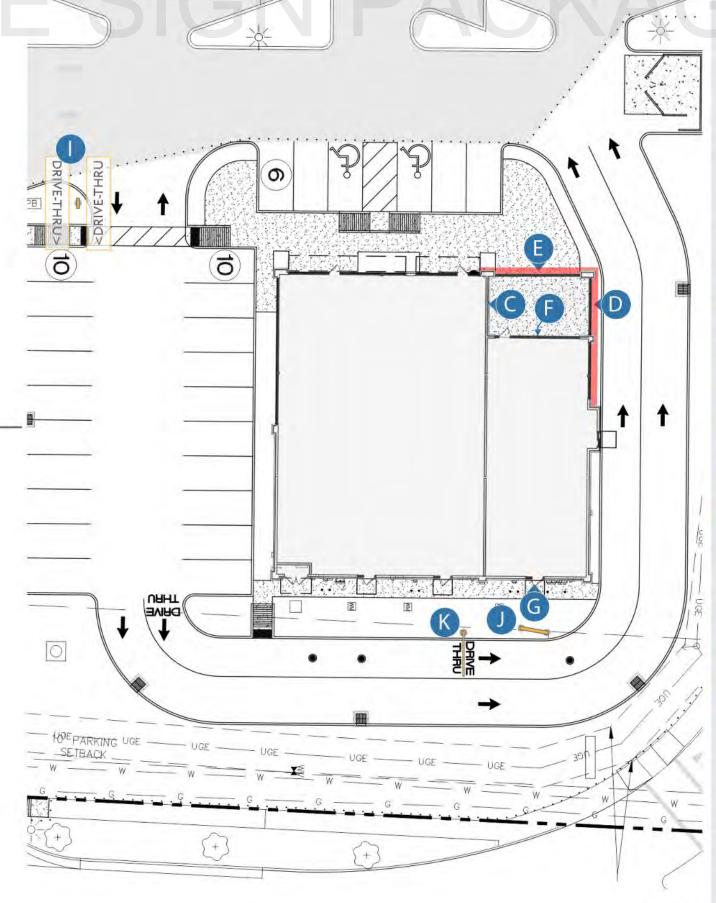
9' Clearance Standard Clearance Bar, "No Trailers" Sign Panel



#### PLACEMENT DETAIL SCALE MTS.









#### ANDY'S FROZEN CUSTARD

CUSTOMER

0728-22-SITE-1 DRAWING NUMBER AS SHOWN ELEVATION

09.08.22

DATE REVISED

**DEREK CROUCH** 

TIM SWAIM

DESIGNER PROJECT MANAGER

#### LAKE ST. LOUIS MISSOURI

LOCATION

SIGN SCHEDULE

QUANTITY

#### ▶ BUILDING SIGNAGE

LED Lit "Script" Wall Sign (0728-22-IWAL-1)

> 12' Pan Embossed Wall Logo/Cone Combo (AFC-NTYP-EWAL-12-R)

12' Pan Embossed Wall Logo/Cone Combo (AFC-NTYP-EWAL-12-L)

Illuminated Wall Menu (0728-22-MENU-1)

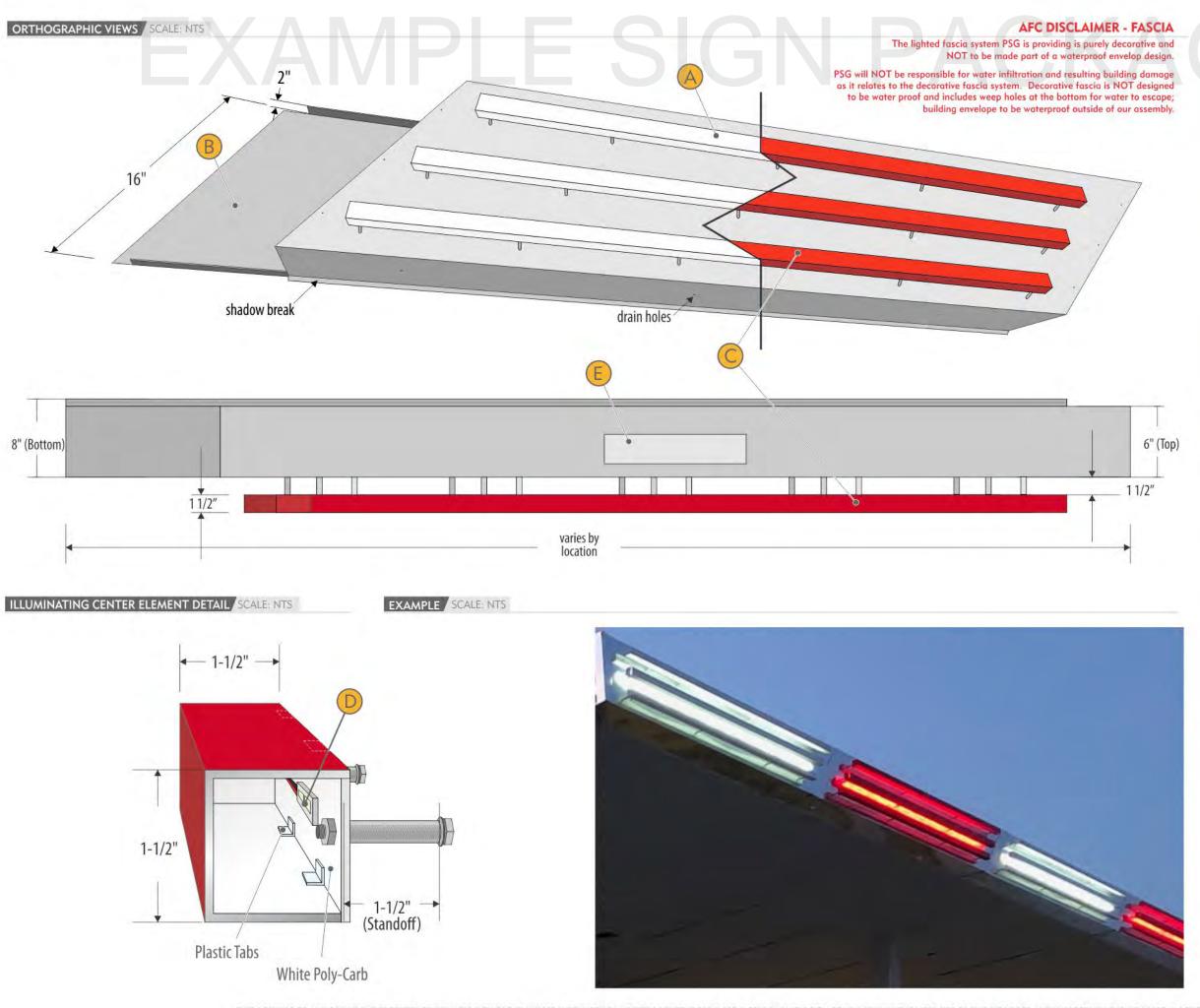
Pan Face Drive Thru Sign (0728-22-EWAL-1)

#### DETACHED SIGNAGE

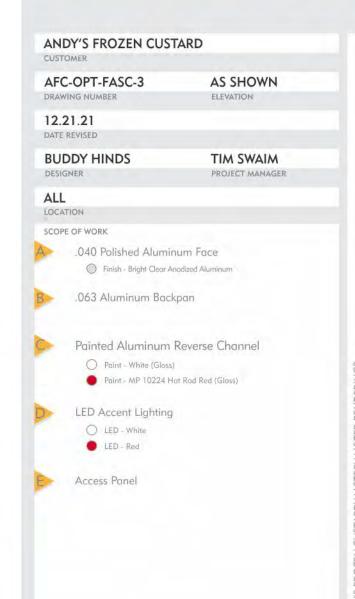
2-Sided Illuminated Directional (AFC-STND-DIRE-1)

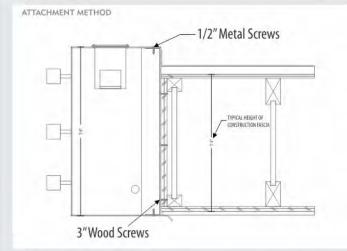
1-Sided Menu Board (AFC-STND-MENU-1-SS)

Clearance Bar (AFC-STND-BAR-1)



















**AFC DISCLAIMER - FASCIA** 

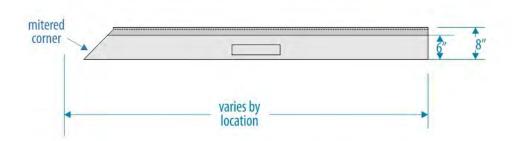
The lighted fascia system PSG is providing is purely decorative and NOT to be made part of a waterproof envelop design.

PSG will NOT be responsible for water infiltration and resulting building damage as it relates to the decorative fascia system. Decorative fascia is NOT designed to be water proof and includes weep holes at the bottom for water to escape; building envelope to be waterproof outside of our assembly.

Orthographic Views: scale: 1/2'' = 1'

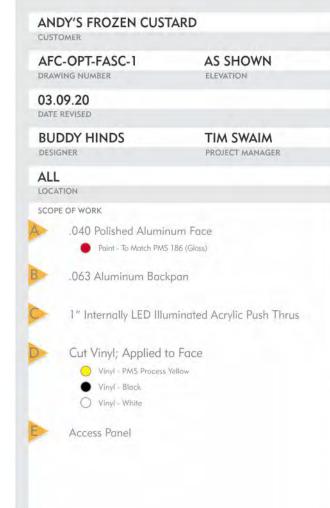


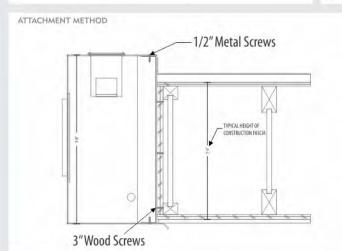




3 Example: scale: NTS

















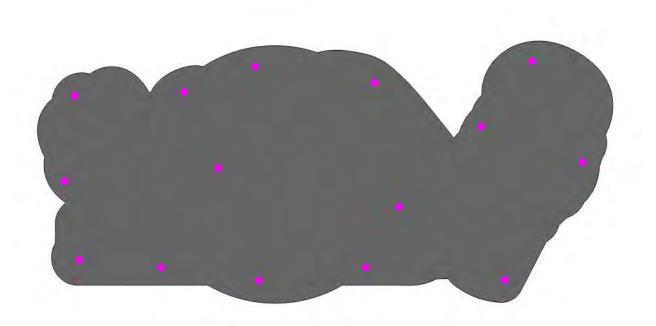
## XAMPLE SIGN PACKAG





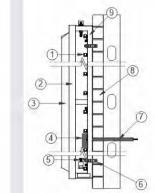
ATTACHMENT POINTS SCALE: NTS

SIDE VIEW SCALE: 1:16





ANDY'S FROZEN CUSTARD CUSTOMER: AFC-NTYP-EWAL-12-R AS SHOWN ELEVATION DRAWING NUMBER 08.01.22 DATE REVISED **BUDDY HINDS** TIM SWAIM PROJECT MANAGER DESIGNER ALL LOCATION SCOPE OF WORK New Illuminated Pan Face Wall Signs Internally LED Illuminated Aluminum Contour Paint - MP Ns923 Black (Gloss) Multi-Level Back Sprayed Pan Face Face - See Laga For Color Specs Flush Mounted to Exterior Wall



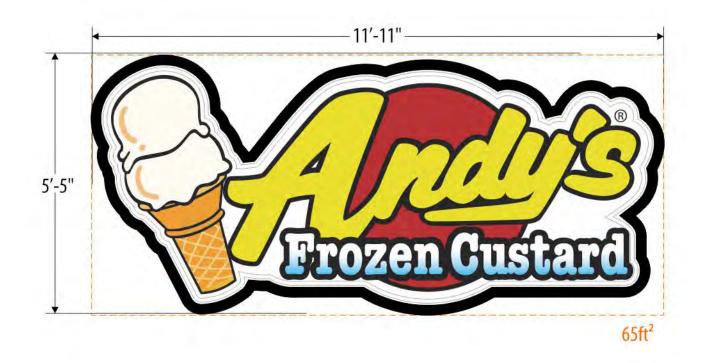
- 1. WHITE LED STICK LIGHTING
- 2. PAN FACE RETAINER
- 3. EMBOSSED PAN FACE
- 4. 12 VOLT DC TRANSFORMER
- 5. TOGGLE ON/OFF SWITCH
- 6. 1/4" WEDGE ANCHORS
- 7. POWER PASS THROUGH
- 8. WALL BRICK
- 9. ALUMINUM .063" BACKS/ .080" RETURNS





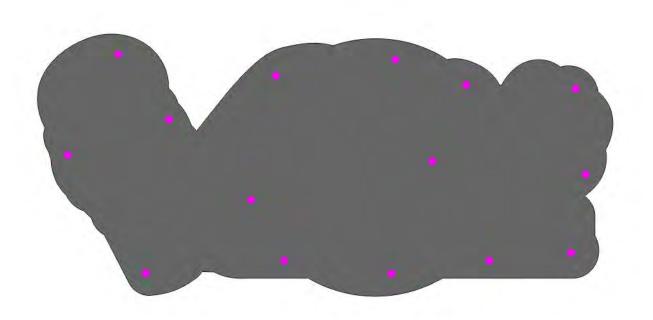


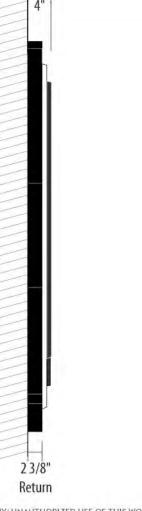
### PINNACLESIGN



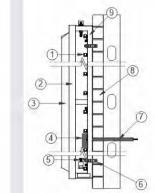
ATTACHMENT POINTS SCALE NTS

SIDE VIEW SCALE: 1:16





ANDY'S FROZEN CUSTARD CUSTOMER: AFC-NTYP-EWAL-12-L AS SHOWN ELEVATION DRAWING NUMBER 08.01.22 DATE REVISED **BUDDY HINDS** TIM SWAIM PROJECT MANAGER DESIGNER ALL LOCATION SCOPE OF WORK New Illuminated Pan Face Wall Signs Internally LED Illuminated Aluminum Contour Paint - MP Ivs923 Black (Glass) Multi-Level Back Sprayed Pan Face 🕟 Face - See Laga For Color Specs Flush Mounted to Exterior Wall



- 1. WHITE LED STICK LIGHTING
- 2. PAN FACE RETAINER
- 3. EMBOSSED PAN FACE
- 4. 12 VOLT DC TRANSFORMER
- 5. TOGGLE ON/OFF SWITCH
- 6. 1/4" WEDGE ANCHORS
- 7. POWER PASS THROUGH
- 8. WALL BRICK
- 9. ALUMINUM .063" BACKS/ .080" RETURNS







## PINNACLESIGN

AS SHOWN ELEVATION

TIM SWAIM PROJECT MANAGER

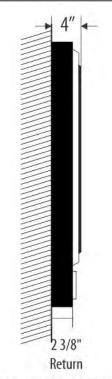


58.2ft<sup>2</sup>

ATTACHMENT POINTS | SCALE: 1/2" = 14



SCALE: 3/4" = 1"



0728-22-EWAL-1 DRAWING NUMBER 08.23.22 DATE REVISED DEREK CROUCH DESIGNER LAKE ST. LOUIS MISSOURI LOCATION SCOPE OF WORK New Illuminated Pan Face Wall Signs Internally LED Illuminated Aluminum Contour Paint - MP Ivs923 Black (Gloss)

CUSTOMER.

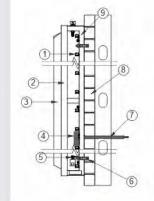
ANDY'S FROZEN CUSTARD

Multi-Level Back Sprayed Pan Face Face - See Laga For Color Specs

Internally LED Illuminated Push Thru Acrylic

Cut Vinyl - 3M Yellow Translucent

Flush Mounted to Exterior Wall



- 1. WHITE LED STICK LIGHTING 2. PAN FACE RETAINER
- 3. EMBOSSED PAN FACE 4. 12 VOLT DC TRANSFORMER
- 5. TOGGLE ON/OFF SWITCH
- 6. 1/4" WEDGE ANCHORS 7. POWER PASS THROUGH

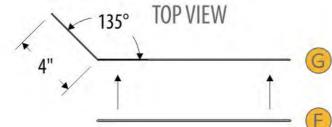












1 - CROSS-SECTION VIEW SCALE: NTS

→ 12<sup>3</sup>/<sub>4</sub> ←

7'-10 5%"

2 - MIDDLE LIGHT SHIELD SCALE: NTS

Total Ad Space: 36 ft<sup>2</sup>

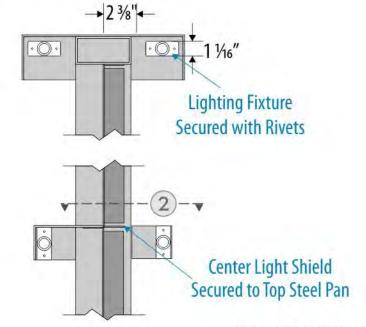
Inside of Both Legs

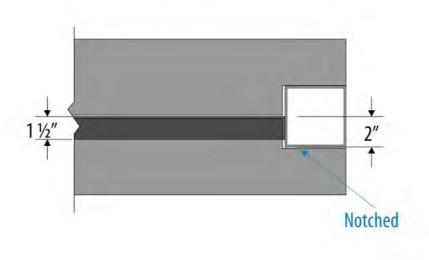
-7'-0"-

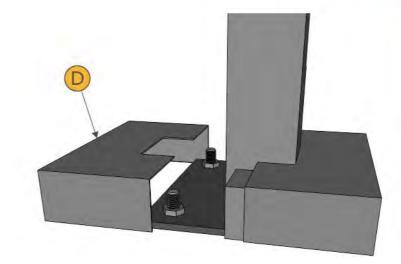
-7'-9"

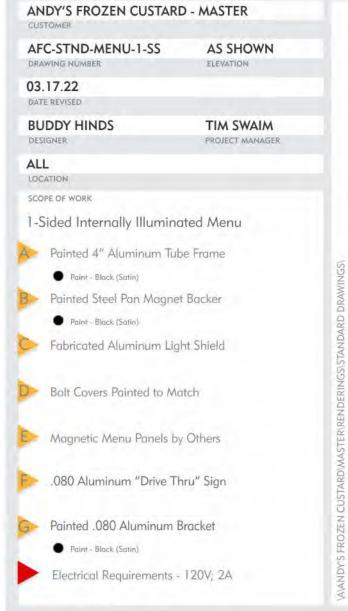
3 - BASEPLATE COVER SCALE: NTS

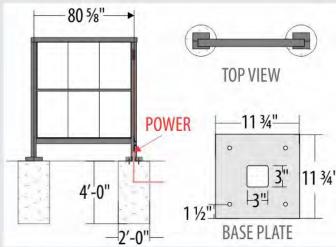
Shim to Level, Flush



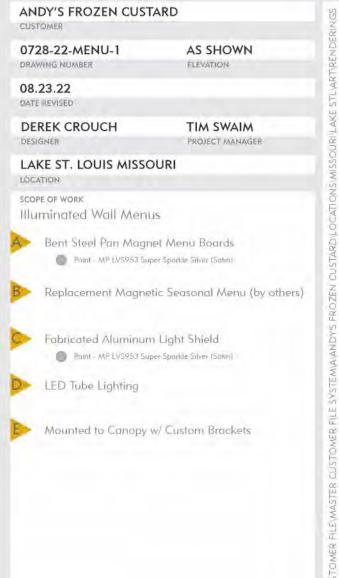


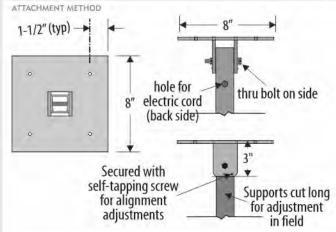








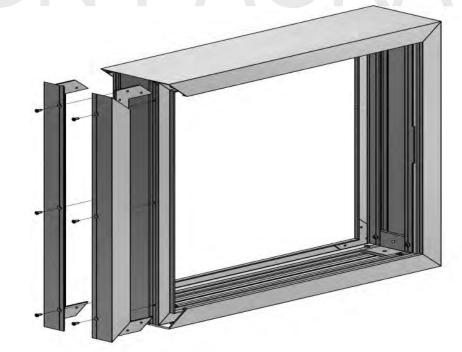






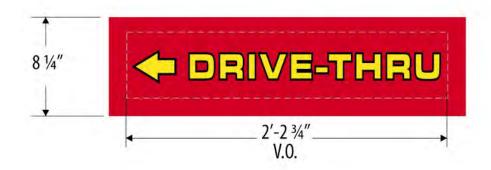


**√**8″→



ACRYLIC FACES SCALE: 1:8

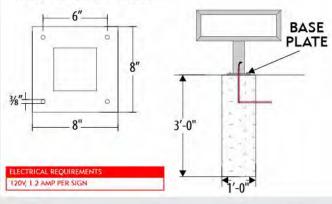




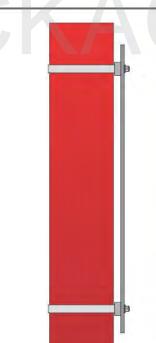
ANDY'S FROZEN CUSTARD - MASTER CUSTOMER: AFC-NTYP-DIRE-1 AS SHOWN ELEVATION DRAWING NUMBER 02.21.22 DATE REVISED **BUDDY HINDS** TIM SWAIM PROJECT MANAGER DESIGNER ALL LOCATION SCOPE OF WORK 2-Sided Internally Illuminated Directional Aluminum Extruded Cabinet Paint - MP LVS953 Super Sparkle Silver (Satin) 4" Aluminum Square Post Paint - MP LVS953 Super Sparkle Silver (Satin) 1/4" Aluminum Mounting Bracket Paint - MP LVS953 Super Sparkle Silver (Satin) Clear Acrylic w/ Printed Vinyl Graphics 1st Layer Vinyl - Digital Print on Clear Applied to 1st Surface 2nd Layer Vinyl - Digital Print on Translucent Applied to 1st Surface

ATTACHMENT METHOD

#### BASE PLATE DETAIL









AFC-STND-BAR-1 AS SHOWN
DRAWING NUMBER ELEVATION

PINNACLESIGN

02.18.22 DATE REVISED

BUDDY HINDS TIM SWAIM
DESIGNER PROJECT MANAGER

ALL

LOCATION

SCOPE OF WORK

Painted 3.5" Square Tube with White Reflective Vinyl Applied to Both Sides

Paint -MP 10224 Hot Rod Red
Vinyl - 3M 680cr

Hanging Metal Chain

Paint - MP 10224 Hot Rod Red

Painted 4" PVC Pipe Capped on Ends; White Reflective Vinyl Applied

Paint - MP 10224 Hot Rod Red

O Vinyl - 3M 680cr

Painted 4.5" Steel Pipe

Paint - MP 10224 Hot Rod Red

Painted 4" Steel Pipe

Paint - MP 10224 Hot Rod Red

Digital Printed .080 Aluminum Sign; Fastened with Adjustable Hose Clamp Brackets

C Digital Print Graphics

Painted Bolt Head Cover

Paint - MP 10224 Hot Rod Red

12" Base Plate w/ Wedge Anchors into Concrete

24" x 48" Round Pier Footing





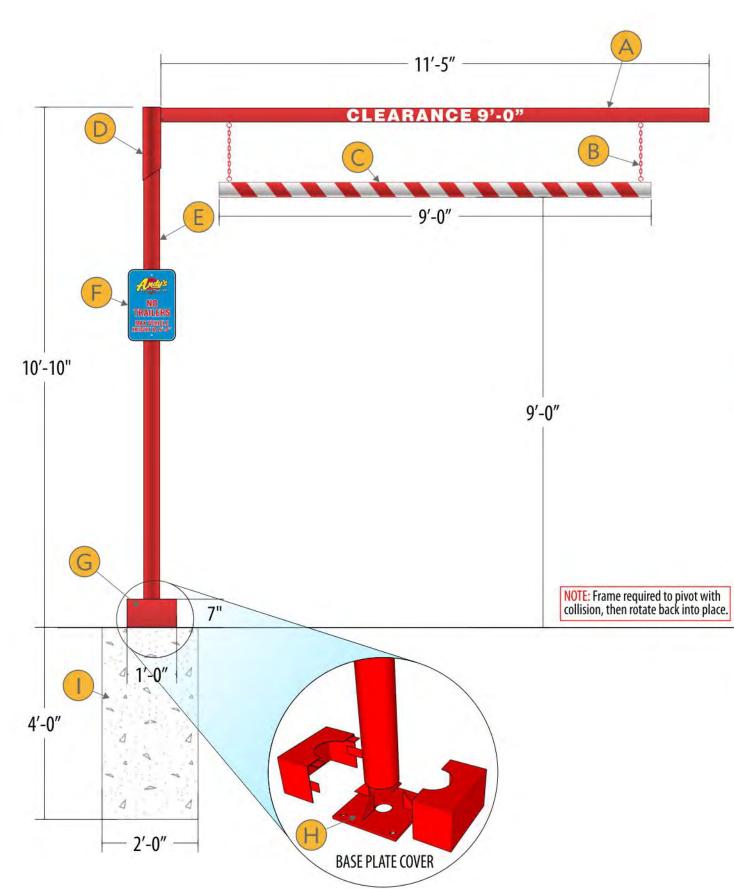
ADJUSTABLE HOSE CLAMP BRACKETS













## EXAMPLE SIGN PACKA



LED ILLUMINATED "SCRIPT" WALL SIGN (0728-22-IWAL-1)

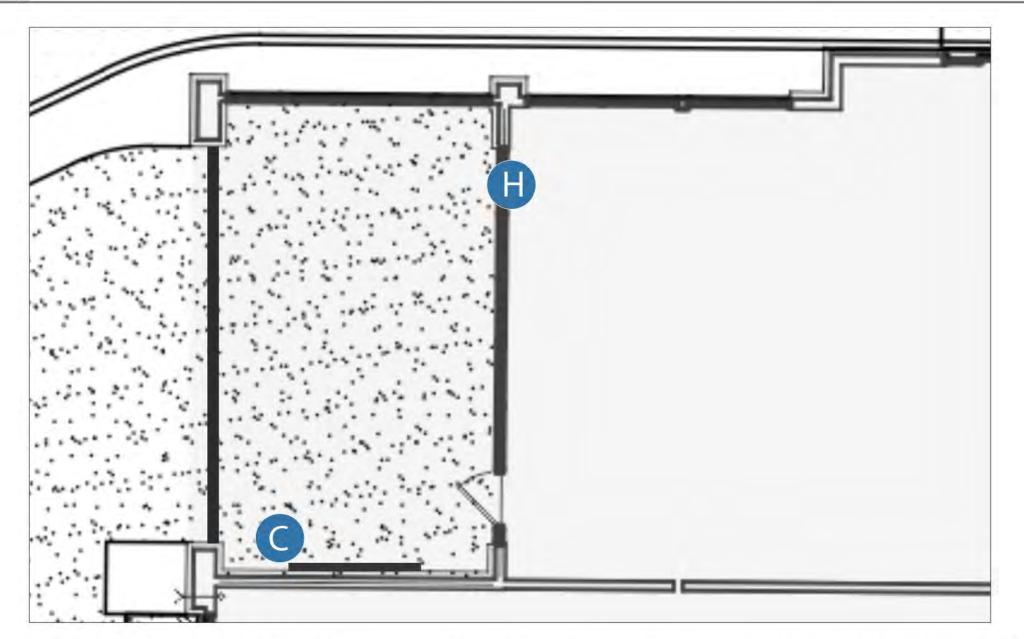


(H)

NEON "MADE FRESH HOURLY" SIGN (AFC-STND-IWAL-2)



INTERIOR SITE SCALE: NTS





ANDY'S FROZEN CUSTARD
CUSTOMER

0728-22-INT-1 DRAWING NUMBER AS SHOWN ELEVATION

08.23.22

DATE REVISED

**DEREK CROUCH** 

TIM SWAIM

DESIGNER PROJECT MANAGER

LAKE ST. LOUIS MISSOURI

LOCATION

SCOPE OF WORK

LED Lit Wall "Script" Sign (0728-22-IWAL-1)

Neon "Made Fresh Hourly" Sign (AFC-STND-IWAL-2)

ATTACHMENT METHOD











encustomer fileymaster customer file systemyajandy's frozen custardylocations,m

## PINNACLESIGN



CUSTOMER

0728-22-IWAL-1

AS SHOWN

ELEVATION

08.23.22

LOCATION

SCOPE OF WORK

Painted . 125 Aluminum Backer Panel; Cut Vinyl Applied

● Vinyl - 3M Black (Opaque)

LED Illuminated Channel Letter Flush Mounted to Backer Panel

● Trimosps/Returns Black

C Fase - Digital Frint Vinyl

DRAWING NUMBER

DATE REVISED

DEREK CROUCH

TIM SWAIM PROJECT MANAGER

DESIGNER

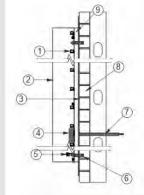
LAKE ST. LOUIS MISSOURI

Interior Wall Sign

O Point - White (Satiri)

Mechanically Fastened from Back of Sign to Top. of Wall w/ 2" x 4" Angle Brackets

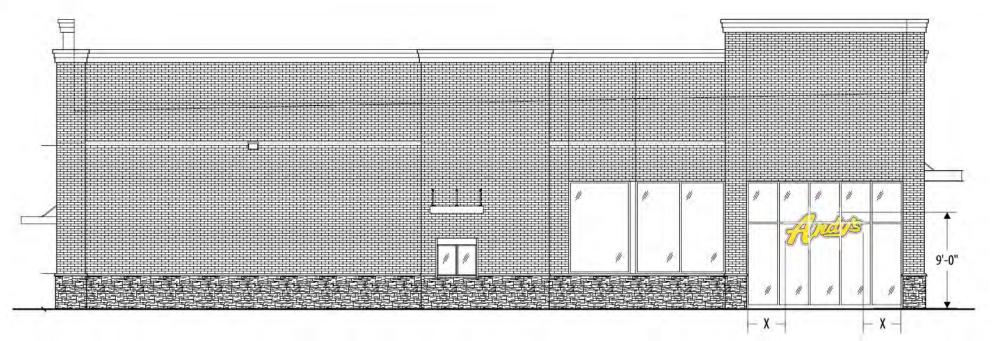
ATTACHMENT METHOD



- 1. WHITE LED STICK LIGHTING 2. CHANNEL LETTERS
- 3. ALUMINUM BACKER 4. 12 VOLT DC TRANSFORMER
- 5. TOGGLE ON/OFF SWITCH 6. 1/4" WEDGE ANCHORS
- 7. POWER PASS THROUGH
- 8. WALL BRICK 9. ALUMINUM .063" BACKS/ .080" RETURNS

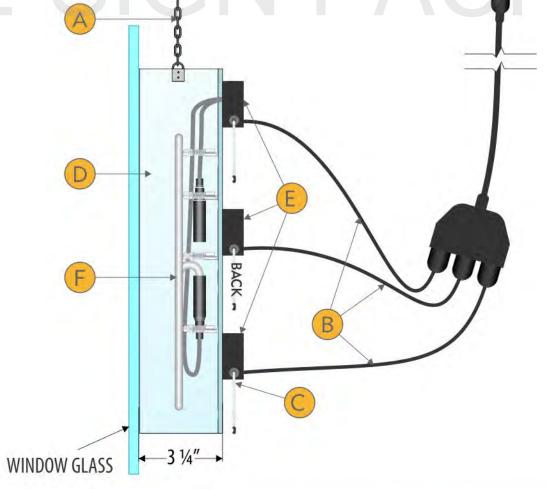


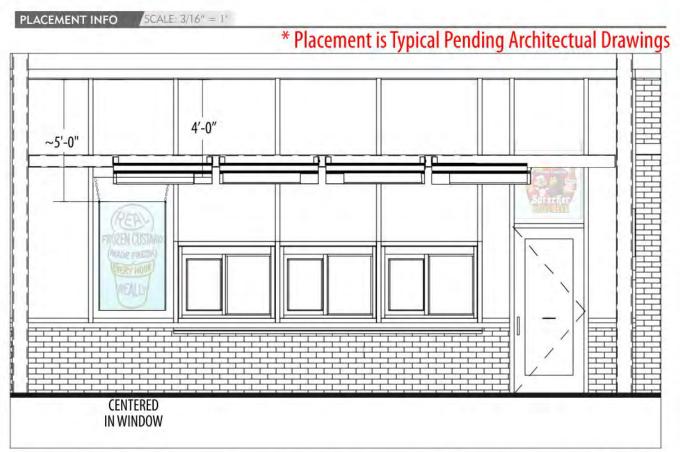
Placement - scale: 1"=7" ILLUMINATED VIEW SCALE: 1" = 9"

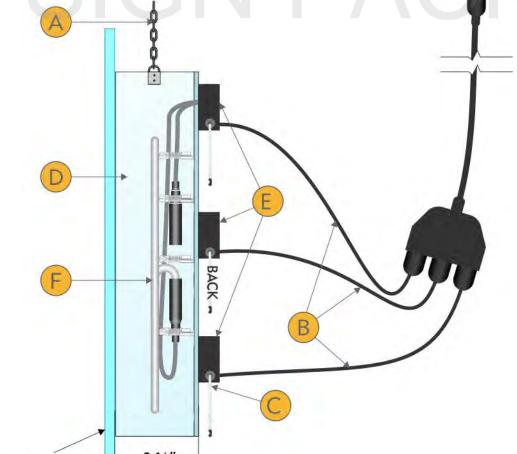




**AS SHOWN** 







ELEVATION DRAWING NUMBER

06.27.22 DATE REVISED

CUSTOMER:

**BUDDY HINDS** TIM SWAIM PROJECT MANAGER DESIGNER

LOCATION

LOCATION

Hanging Neon Window Sign

ANDY'S FROZEN CUSTARD

AFC-STND-IWAL-2

Chain D-Clip to Ceiling (Adjust to Measure)

6' Cord to 120v Service (qty. 3) Plugged into 6' 3-Way Extension Cord

On/Off Switch w/ Chain

3/16" Clear Acrylic, Custom Bent to Shape

Electronic Transformer

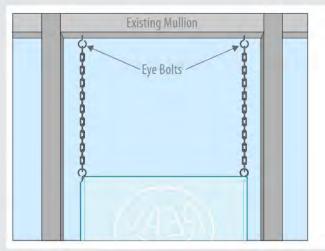
Neon Tube Lighting

O Neon - Clear Bright Yellow 12mm

O Neon - Snow White 10mm

**Electrical Requirements** 

- 120V, 3A per Sign; 3 Cords to Outlet 108" AFF









APPLICATION NUMBER: CUP-7-24

APPLICATION (PROJECT) NAME: ANDY'S FROZEN CUSTARD

**GATEWAY CUSTARD LLC** 

APPLICANT: PO BOX 109

CAMDENTOWN, MO 65020

PROPERTY OWNER NAME: DIERBERGS CRESTWOOD CROSSING

APPLICANT'S REQUEST:

CONDITIONAL USE PERMIT TO OPERATE A

DRIVE-THRU RESTATURANT

SITE LOCATION: 9535 WATSON ROAD

CRESTWOOD, MO 63126

PARCEL/LOCATOR NUMBER: 25L140654

EXISTING ZONING / PLANNING DISTRICT: "PD-MXD" PLANNED DEVELOPMENT-MIXED USE

DISTRICT

TOTAL SITE AREA: APPROXIMATELY 0.6 ACRES

P&Z HEARING DATE: SEPTEMBER 4, 2024

BOA PUBLIC HEARING DATE: SEPTEMBER 10, 2024

REPORT DATE: AUGUST 30, 2024

CASE MANAGER: DANNY JENDUSA, CITY PLANNER

RECOMMENDATION: APPROVAL



#### PROPOSAL SUMMARY

Gateway Custard LLC has submitted an application for a Conditional Use Permit to operate an Andy's Frozen Custard drive-thru restaurant at the newly constructed east outbuilding D in the Dierbergs Crestwood Crossing shopping center at 9535 Watson Rd. The applicant will occupy approximately 2,300 square feet- or about 1/3<sup>rd</sup> of the interior footprint of the new outbuilding. The construction of a drive-thru ready facility in this location was approved during the Preliminary & Final Development Plan approvals for Phase 1 of the Crestwood Crossing PD-MXD district in 2021 and 2022. Because a Conditional Use Permit is tied to the occupant of a site, the applicant requires a Conditional Use Permit to operate a drive-thru establishment and complete tenant finishes in the building.

The restaurant will include an exterior walk-up order window as well as a drive-thru window. There will not be interior seating.

#### **REQUESTED ACTION**

The Planning, Zoning, and Architectural Review Commission is requested to vote to recommend approval, approval with conditions, or denial of the requested Conditional Use Permit. The Planning Commission's recommendation will be forwarded to the Board of Aldermen for a final vote following a future public hearing, tentatively scheduled for September 10, 2024.

#### **ZONING CONTEXT**

The subject property was zoned to "PD-MXD" Planned Development- Mixed Use in November 2021. The purpose of the planned development district type is to provide a means of achieving greater flexibility in development of land in a manner not possible in conventional zones; to encourage a more imaginative and innovative design of projects; to promote a more desirable community environment; and to retain maximum control over both the structure and future operation of the development. The planned development regulations are not intended to allow excessive densities, or the development of incompatible land uses, either within the development, or as the development relates to the general neighborhood.

#### **ZONING AND LAND USE HISTORY**

In November 2021, the Board of Aldermen re-zoned the 47-acre former Crestwood Plaza mall site from "PD-C" Planned Development Commercial District to "PD-MXD" Planned Development Mixed Use District with a Preliminary Development Plan to construct a horizontal mixed use district with a full-service grocery store, restaurant and retail options, eighty-one (81) single family homes for purchase,

several open space plaza / public gathering spaces, and a bicycle/pedestrian bridge over Gravois Creek to connect to the Grant's Trail Greenway.

In March 2022, the Planning Commission and Board of Aldermen approved the Final Development Plan for Phase 1 of the redevelopment for the first commercial retail buildings, including the subject outbuilding near Watson Rd. It was recognized at that time that this building would be sited and designed to accommodate a drive-thru establishment.

In fall 2022, city staff administratively approved building permits to allow the property owner to construct the shell of the subject outbuilding at 9535 Watson Rd, according to the Crestwood Crossing Phase 1 Final Development Plan.

#### **EXISTING SITE CONDITIONS PHOTOS**









#### **REVIEW CRITERIA**

Per Section 26-11(F.), the Board of Aldermen shall not approve any conditional use permit application, or any amendment to an existing conditional use permit, unless the proposed conditional use is consistent with the standards herein, and unless the board determines that the proposed conditional use will not:

- 1. Substantially increase traffic hazards or congestion;
- 2. Adversely affect the visual coherence, predominant usage, or development character of surrounding or adjacent neighborhoods;
- 3. Substantially increase fire, health, or any other public safety hazards, or make difficult access by fire and emergency vehicles;
- 4. Adversely affect the general welfare of the community;
- 5. Overtax public utilities, services, or other municipal facilities;
- 6. Be developed and operated in a manner that is physically and/or visually incompatible with the permitted uses in the surrounding areas;
- 7. Substantially increase stormwater drainage onto other lots;
- 8. Create a nuisance.

#### **BURDEN OF PROOF**

In presenting any application for a Conditional Use Permit, the applicant must further demonstrate that the proposed use meets the burden of proof criteria contained in Section §26-11 (b)(2), Burden of Proof.

- The proposed conditional use complies with all applicable provisions of these applicable district regulations.
- The proposed conditional use at the specified location will contribute to and promote the welfare or convenience of the public.
- The proposed conditional use will not cause substantial injury to the value of other property in the neighborhood in which it will be located.
- The location and size of the conditional use, the nature and intensity of the operation involved in, or conducted in connection with it, and the location of the site with respect to streets giving access to it are such that the conditional use will not dominate the immediate neighborhood so as to prevent development and use of neighboring property in accordance with the applicable zoning district regulations.

In determining whether the conditional use will so dominate the immediate neighborhood, consideration shall be given to:

- 1. The location, nature and height of buildings, structures, walls, and fences on the site, and
- 2. The nature and extent of proposed landscaping and screening on the site.

- Off-street parking and loading areas will be provided in accordance with the standards set forth in these regulations.
- Adequate utility, drainage, and other such necessary facilities have been or will be provided.
- The proposed uses are deemed consistent with good planning practice and are not inconsistent with the goals, objectives, and policies of the Comprehensive Plan; can be operated in a manner that is not detrimental to the permitted developments and uses in the district; can be developed and operated in a manner that is visually compatible with the permitted uses in the surrounding area; and are deemed essential or desirable to preserve and promote the public health, safety, and general welfare of the city.

#### **FINDINGS**

A review of these criteria follows:

#### SUBSTANTIALLY INCREASE TRAFFIC HAZARDS OR CONGESTION

#### **FINDING**

The City Planner finds that the proposed use will not substantially increase traffic hazards or congestion.

#### ADVERSELY AFFECT THE VISUAL COHERENCE, PREDOMINANT USAGE, OR DEVELOPMENT CHARACTER OF SURROUNDING OR ADJACENT NEIGHBORHOODS

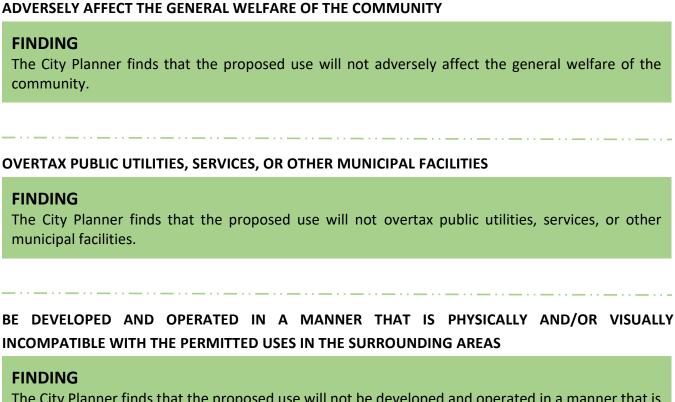
#### **FINDING**

The City Planner finds that the proposed use will not adversely affect the visual coherence, predominant usage, or development character of surrounding or adjacent neighborhoods.

#### SUBSTANTIALLY INCREASE FIRE, HEALTH, OR ANY OTHER PUBLIC SAFETY HAZARDS, OR MAKE DIFFICULT ACCESS BY FIRE AND EMERGENCY VEHICLES

#### **FINDING**

The City Planner finds that the proposed use will not substantially increase fire, health, or any other public safety hazards, or make difficult access by fire and emergency vehicles.



The City Planner finds that the proposed use will not be developed and operated in a manner that is physically and/or visually incompatible with the permitted uses in the surrounding areas.

#### SUBSTANTIALLY INCREASE STORMWATER DRAINAGE ONTO OTHER LOTS

#### **FINDING**

The City Planner finds that the proposed use will not substantially increase stormwater drainage onto other lots.

#### **CREATE A NUISANCE**

#### **FINDING**

The City Planner finds that the proposed use will not create a nuisance.

#### **BURDEN OF PROOF**

In presenting any application for a Conditional Use Permit, the applicant must demonstrate that the proposed use meets the burden of proof criteria contained in Section §26-11 (b)(2), Burden of Proof.

- The proposed conditional use complies with all applicable provisions of these applicable district regulations.
- The proposed conditional use at the specified location will contribute to and promote the welfare or convenience of the public.
- The proposed conditional use will not cause substantial injury to the value of other property in the neighborhood in which it will be located.
- The location and size of the conditional use, the nature and intensity of the operation involved in, or conducted in connection with it, and the location of the site with respect to streets giving access to it are such that the conditional use will not dominate the immediate neighborhood so as to prevent development and use of neighboring property in accordance with the applicable zoning district regulations.

In determining whether the conditional use will so dominate the immediate neighborhood, consideration shall be given to:

- 3. The location, nature and height of buildings, structures, walls, and fences on the site, and
- 4. The nature and extent of proposed landscaping and screening on the site.
- Off-street parking and loading areas will be provided in accordance with the standards set forth in these regulations.
- Adequate utility, drainage, and other such necessary facilities have been or will be provided.
- with the goals, objectives, and policies of the Comprehensive Plan; can be operated in a manner that is not detrimental to the permitted developments and uses in the district; can be developed and operated in a manner that is visually compatible with the permitted uses in the surrounding area; and are deemed essential or desirable to preserve and promote the public health, safety, and general welfare of the city.

Following thorough analysis of the site plan and design of Phase 1 of the Dierbergs Crestwood Crossing district, the Final Development Plan was approved with the recognition that the subject building would be constructed to accommodate a drive-thru establishment in this location. The subject building has been constructed in accordance with the Final Development Plan, and the applicant has submitted plans to operate consistent with the previously approved site plan and design. Therefore, staff asserts the proposed drive-through restaurant has demonstrated it will meet the necessary burden of proof for approval of a Conditional Use Permit to operate in this particular location.



#### **RECOMMENDATION**

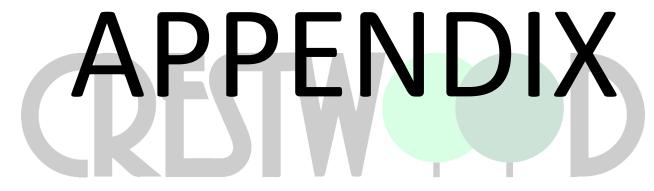
#### **RECOMMENDATION**

The City Planner recommends approval of the application for a Conditional Use Permit to operate an Andy's Frozen Custard restaurant with a drive-thru at 9535 Watson Rd with the following conditions:

- a. That all signs be in compliance with the present Sign Ordinances of the City of Crestwood, as set forth in Chapter 26 of the City's Code;
- b. That the plans be approved by the City of Crestwood Public Works and Fire Department;
- c. That the applicant shall be responsible for complying with all applicable provisions of the 1990 Americans with Disabilities Act (ADA), as amended;
- d. That the conditional use permit is to be allowed for the PD-MXD zoning district;
- e. That the plans meet all City of Crestwood Codes;
- f. That no exterior changes are to occur without the proper approvals and permits;
- g. That any interior plans or drawings be approved by the City of Crestwood and St. Louis County;
- h. That the facility meet the requirements of ICC/ANSI A117.1 Standard on Accessible and Useable Buildings and Facilities, with regard to provisions for the disabled;
- i. That the use be operated in conformance with the relevant performance standards contained in Chapter 26 of the City's Code, as amended;
- j. That a traffic stop bar be added to the drive-thru lane exit to improve traffic safety in the parking lot;
- k. That this approval is given on the condition that all of the above conditions are approved by the City and construction/use commences within the time provided by Sec. 26-11(H)(3) of the City's Code.

Danny Jendusa, AICP City Planner





#### SUPPLEMENTAL MAPS AND EXHIBITS

1,000 Feet 1 Crestwood Plaza Aerial

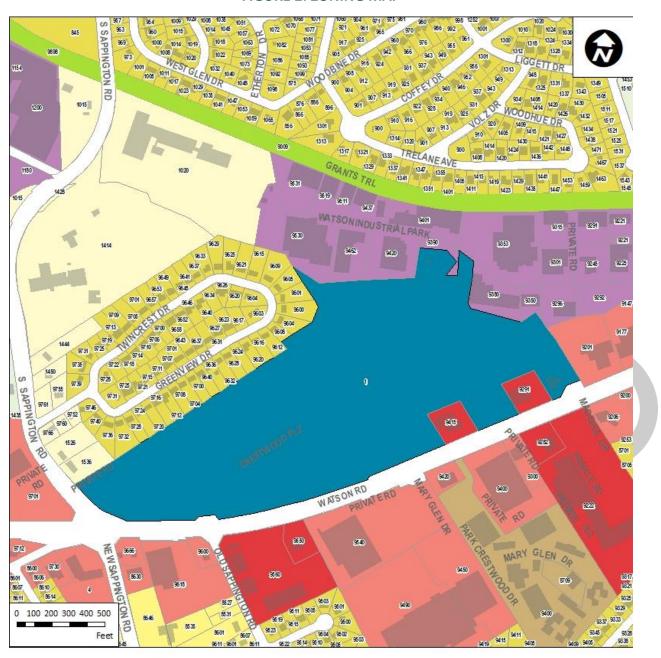
FIGURE 1: AERIAL PHOTOGRAPH





Map by John Cruz jcruz@cityofcrestwood.org Oct 7. 2021 Development\Crestwood Crossing\1 Crestwood Plaza - Aerial

**FIGURE 2: ZONING MAP** 



#### 1 Crestwood Plz- Zoning

#### **Zoning Graphics Key**



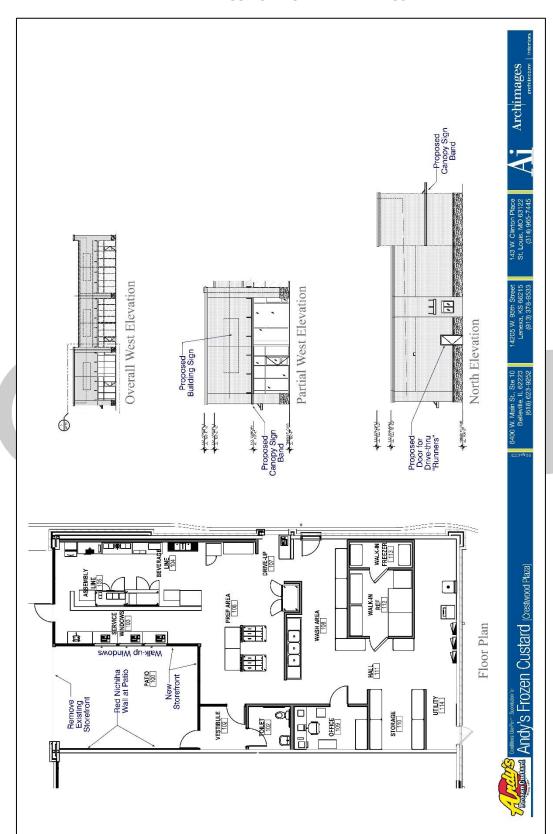


Map by Danny Jendusa djendusa@cityofcrestwood.org June 29, 2023 Deve lopment\Crestwood Crossing\1-crestwood-plaza-zoning3

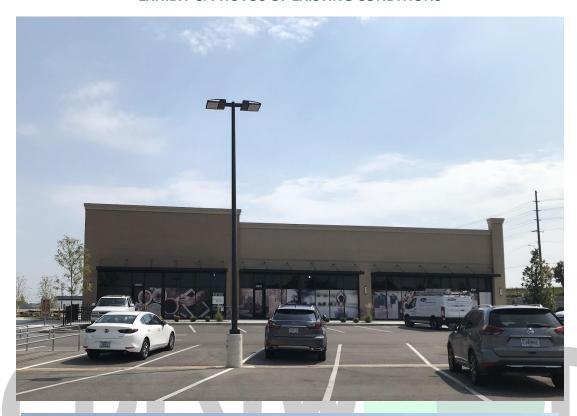
# Archimages **←©□□□**@ Andy's Frozen Custard [crestwood Plaza] Overall Site Plan

**EXHIBIT A: SITE PLAN** 

#### **EXHIBIT B: CONCEPTUAL RENDERINGS**



**EXHIBIT C: PHOTOS OF EXISTING CONDITIONS** 







Andy's Frozen Custard - 9535 Watson Road Request for a Conditional Use Permit



Andy's Frozen Custard - 9535 Watson Road Request for a Conditional Use Permit



Andy's Frozen Custard - 9535 Watson Road Request for a Conditional Use Permit