

CITY OF SPRINGFIELD, OREGON
ORDINANCE NO. 6511

AN ORDINANCE ANNEXING CERTAIN TERRITORY (MAP 17-03-34-44, Tls 800, 900, 1100, 1200, & 1402) TO THE CITY OF SPRINGFIELD; WITHDRAWING THE SAME TERRITORY FROM APPLICABLE SPECIAL DISTRICTS; ADOPTING A SEVERABILITY CLAUSE; AND PROVIDING AN EFFECTIVE DATE

WHEREAS, the City Council is authorized by Springfield Development Code (SDC) Article 5.7.100 and Oregon Revised Statutes (ORS) Chapter 222 to accept, process, and act upon annexations to the City;

WHEREAS, a request to annex certain territory was submitted on October 10, 2025, said territory being Assessor's Map Township 17 South, Range 03 West, Section 34, Map 44, Tax Lots 800, 900, 1100, 1200, & 1402, which are commercially developed, and is generally depicted and more particularly described in **Exhibit A** to this Ordinance;

WHEREAS, in accordance with SDC 5.7.125(A) and ORS 222.111, the property owners initiated the annexation by submittal of the required application forms and petition for annexation attached hereto as **Exhibit B** to this Ordinance;

WHEREAS, this annexation has been initiated in accordance with SDC 5.7.125(A) and ORS 222;

WHEREAS, the territory proposed for annexation is within the Springfield Comprehensive Plan Urban Growth Boundary and is contiguous to the city limits. (SDC 5.7.140(A));

WHEREAS, the annexation is consistent with the *Springfield 2030 Comprehensive Plan – Urbanization Element* requiring annexation to the City of Springfield as the highest priority for receiving urban services;

WHEREAS, the City Council of the City of Springfield has determined that the provision of City services to the subject area is necessary to serve the site;

WHEREAS, all required urban services are immediately available or can be reasonably extended to serve the site and the applicants have executed an Annexation Agreement (**Exhibit C**) that addresses the timing and financial responsibility for provision of public facilities and services to the property;

WHEREAS, in accordance with SDC 5.7-150(A), upon annexation the Urbanizable Fringe Overlay District (UF-10) will cease to apply to the property and the underlying Glenwood Employment Mixed-Use District zoning will be retained;

WHEREAS, a Staff Report (**Exhibit D**) was presented to the City Council with the Director's recommendation to withdraw the subject territory from the Glenwood Water District as the Cities of Eugene and Springfield will provide emergency response services directly to the area after it is annexed to the City;

WHEREAS, this action is consistent with the intergovernmental agreement between Lane County and Springfield regarding boundary changes dated May 21, 2008; and

WHEREAS, on January 5, 2026, the Springfield Common Council conducted a public hearing and is now ready to take action on this application based on the recommendation and findings in support of approving the annexation request as set forth in the aforementioned Staff Report to the Council, incorporated herein

by reference, and the evidence and testimony presented at this public hearing held in the matter of adopting this Ordinance,

NOW, THEREFORE, THE COMMON COUNCIL OF THE CITY OF SPRINGFIELD ORDAINS AS FOLLOWS:

Section 1. The Common Council of the City of Springfield does hereby approve annexation of the following described territory to the City of Springfield, said territory being generally depicted and more particularly described in **Exhibit A** to this Ordinance.

Section 2. The Common Council of the City of Springfield does hereby approve withdrawal of the following described territory from the Glenwood Water District, said territory being generally depicted and more particularly described in **Exhibit A** to this Ordinance.

Section 3. The City Manager or the Development & Public Works Director or their designee shall send copies of this Ordinance to affected State and local agencies as required by SDC 5.7.155.

Section 4. Severability Clause. If any section, subsection, sentence, clause, phrase or portion of this Ordinance is, for any reason, held invalid or unconstitutional by a court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not affect the validity of the remaining portion hereof.

Section 5. Effective Date of Ordinance. In accordance with SDC 5.7.155 and ORS 222.040, 222.180 and 222.465, this Ordinance will become effective 30 days following adoption and approval by the Mayor, or upon acknowledgement by the State, whichever date is later.

ADOPTED by the Common Council of the City of Springfield, this 17th day of February, 2026, by a vote of 5 for and 0 against.

APPROVED by the Mayor of the City of Springfield this 17th day of February, 2026.



Mayor

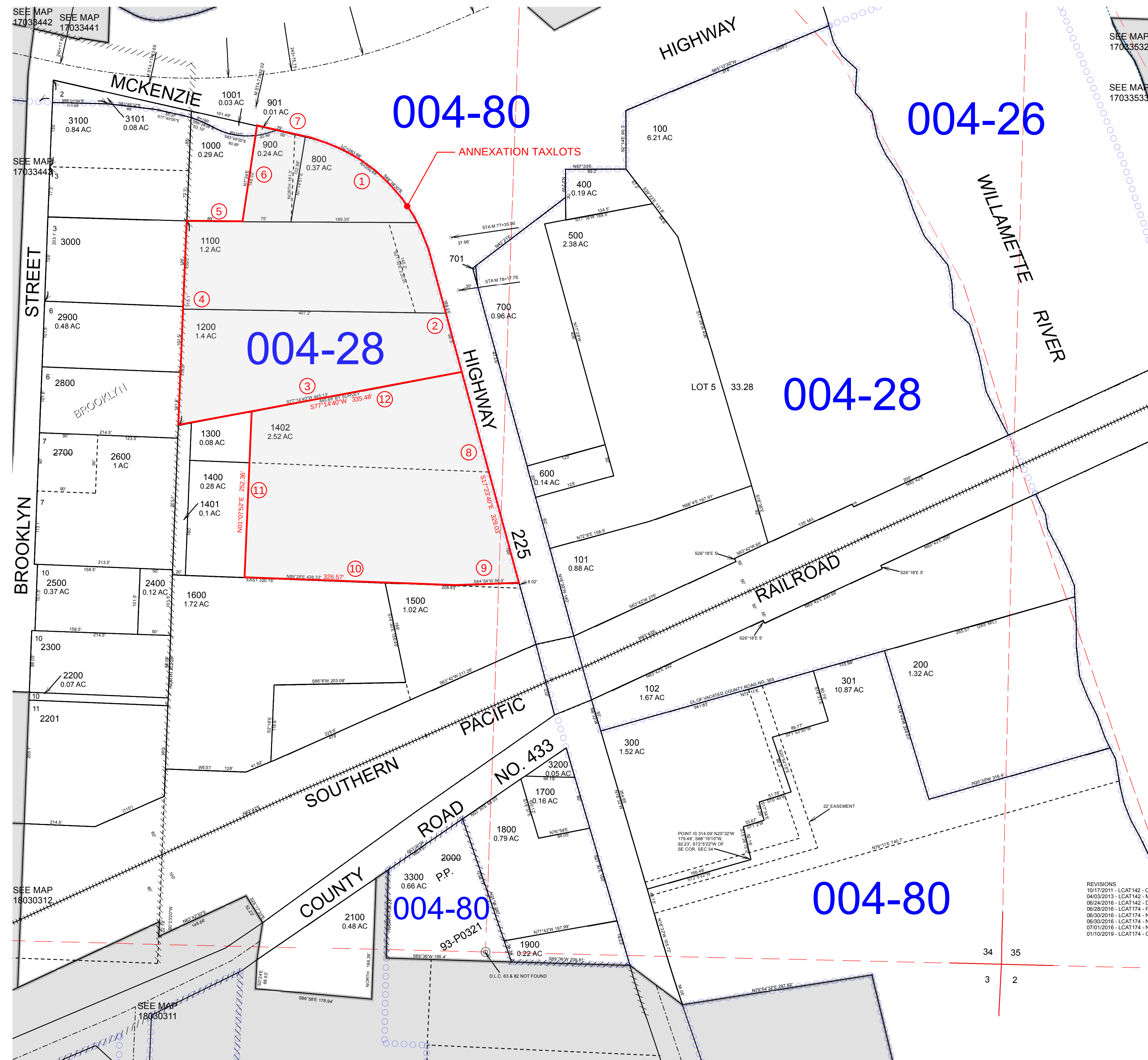
ATTEST:



City Recorder

REVIEWED & APPROVED
AS TO FORM

Kristina Kraaz
DATE: 12/22/2025
SPRINGFIELD CITY ATTORNEY'S OFFICE



LEGAL DESCRIPTION

Beginning at a point on the southerly right of way of McKenzie Highway No. 126, said point being South 1°05'50" West 230.48 feet and South 79°15'40" East 654.75 feet from the northwest corner of Daniel McVey D.L.C. No. 82, in Section 34 of Township 17 South, Range 3 West of the Willamette Meridian, said point also being a found 5/8" iron rod located at the northwest corner of that particular tract of land as shown in Lane County Survey File No. 23602; thence following along the southerly right of way of said McKenzie Highway, South 79°15'40" East 3.98 feet to a found 5/8" iron rod, said point being a point of curvature; thence following along the (1) arc of a 256.48 foot radius curve to the right, through a central angle of 61°52'00", with an arc distance of 263.68 feet (the long chord of which bears South 48°18'30" East 263.68 feet) to a found 5/8" iron rod, said point being on the westerly right of way of McVey Highway No. 225; thence following along said westerly right of way (2) South 17°23'40" East 186.25 feet to a found 5/8" iron rod; thence leaving said westerly right of way and, following along the property line as agreed upon in the boundary line agreement as recorded on Reel 51-D, Reception No. 47249, (3) South 77°18'54" West 445.13 feet to a point on the easterly boundary of the Plat of Brooklyn, as platted and recorded in Book 2, Page 48, Lane County Oregon Plat Records, Lane County, Oregon; thence following along the east boundary of said plat, (4) North 0°22'30" East 315.1 feet to a found 5/8" iron rod; thence (5) North 88°27'30" East 89 feet to a found 5/8" iron rod, also being the southwest corner of that particular tract of land conveyed to Amerco Real Estate Company, a Nevada Corporation, as recorded in Reel 21038, Reception No. ____; thence following along the westerly boundary of said tract of land, (6) North 7°24' East 146.32 feet to a found 5/8" iron rod at the northwesterly corner of said tract of land, said point being on the southerly right of way of said McKenzie Highway No. 126; thence following said southerly right of way, (7) South 79°15'40" East 75. feet to the point of beginning, all within Section 34 of Township 17 South, Range 3 West, of the Willamette Meridian, Lane County, Oregon.

The legal description shown above describes all that property in the Preliminary Title Report identified as Lawyers Title, Order Number 32F0005412, with an effective date of April 16, 2016.

LEGAL DESCRIPTION:

Per First American Title Insurance Company, Commitment File No.: NCS-1135680-PHX1, effective September 1, 2022.

The land referred to herein below is situated in the County of Lane, State of Oregon, and is described as follows:

Beginning at the northwest corner of the D. McVey Donation Land Claim No. 82, Section 34, Township 17 South, Range 3 West of the Willamette Meridian, as marked by a brass washer and nail; thence South 1°05'50" West, 230.15 feet to the southerly right of way of McKenzie Highway; thence South 79°15'40" East, 475.27 feet along the southerly right of way of McKenzie Highway; thence leaving said right of way South 0°22'30" West, 485.56 feet along the east line of the Plat of Brooklyn, as platted and recorded in Book 2, Page 48, Lane County Oregon Plat Records; thence North 77°18'54" East, 451.47 feet to the westerly right of way of County Road No. 225 and the true point of beginning; thence (8) South 17°23'40" East, 329.03 feet along the westerly right of way of said County Road No. 225; thence leaving said right of way, (9) South 84°54' West, 96.90 feet; thence (10) North 89°26' East, 326.57 feet; thence (11) North 01°07'52" East, 252.36 feet to a line as noted and agreed to by property line agreement dated August 30, 1954, Reception No. 1954-047249, Lane County Oregon Deed Records; thence along said property line agreement as surveyed (Lane County File No. 21839) (12) North 77°18'54" East, 335.48 feet to the true point of beginning, all in Lane County, Oregon.

Note: This legal description was created prior to January 01, 2008.



TYPE 4 – ANNEXATION STAFF REPORT AND FINDINGS OF FACT

File Name: U-Haul Annexation

Applicant: AMERCO Real Estate Company

Case Number: 811-25-000187-TYP4

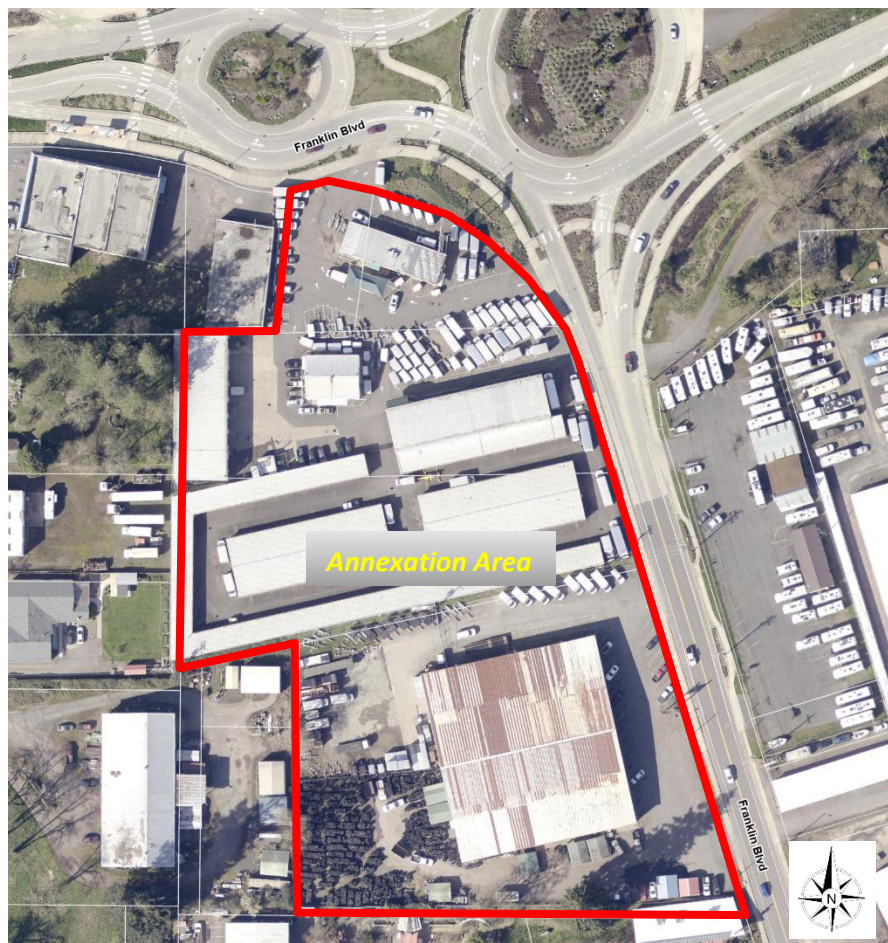
Proposal Location: Various.
Assessor's Map 17-03-34-44, TLs:
1402, 1200, 1100, 900, 800

Current Zoning:
Glenwood Employment Mixed-Use,
Urbanizable Fringe Overlay (UF-10)

Applicable Comprehensive Plan: *Springfield 2030 Comprehensive Plan*

Comprehensive Plan Designation: Employment Mixed-Use with Nodal Development Overlay

Application Submittal Date:
October 10, 2025



Associated Applications:
811-25-000126-PRE (Development Issues Meeting); 811-25-000170-PRE (Completeness Check)

CITY OF SPRINGFIELD'S DEVELOPMENT REVIEW COMMITTEE:

POSITION	REVIEW OF	NAME	PHONE
Project Manager	Planning	Tom Sievers	541-726-2333
Transportation Planning Engineer	Transportation	Michael Liebler	541-736-1034
Public Works Civil Engineer	Streets and Utilities	Clayton McEachern	541-726-1036
Deputy Fire Marshal	Fire and Life Safety	Gilbert Gordon	541-726-2293
Building Official	Building	Chris Carpenter	541-744-4153

Review Process (Springfield Development Code (SDC) 5.7.115): The subject annexation request is being reviewed under Type 4 procedures, as a quasi-judicial matter, without Planning Commission consideration.

Development Issues Meeting (SDC 5.7.120): A Development Issues Meeting (DIM) is required of all public agency and private landowner-initiated annexation applications, unless waived by the Director.

Finding 1: A Development Issues Meeting for the subject annexation request was held on July 22, 2025 (Case 811-25-000126-PRE).

Conclusion: The requirement in SDC 5.7.120 is met.

Annexation Initiation and Application Submittal (SDC 5.7.125): In accordance with SDC 5.7.125(B)(2)(b)(i) and ORS 222.170(1), an annexation application may be initiated by “more than half the owners of land in the territory, who also own more than half the land in the contiguous territory and of real property therein representing more than half the assessed value of all real property in the contiguous territory consent in writing to the annexation of their land.”

Finding 2: The property owners, who own all the land and real property, and full assessed value of real property in the contiguous territory, has filed an application and petition requesting annexation to the City of Springfield (Attachment 2, Exhibit B).

Finding 3: In addition to the petition, the submitted application includes the required documents listed under SDC 5.7.125(B). This includes a Verification of Property Owners signed by the Lane County Department of Assessment and Taxation, the Ownership Worksheet, and a Waiver Form in accordance with ORS 222.173 (all within Attachment 2, Exhibit B).

Conclusion: The application requirements in SDC 5.7.125 have been met.

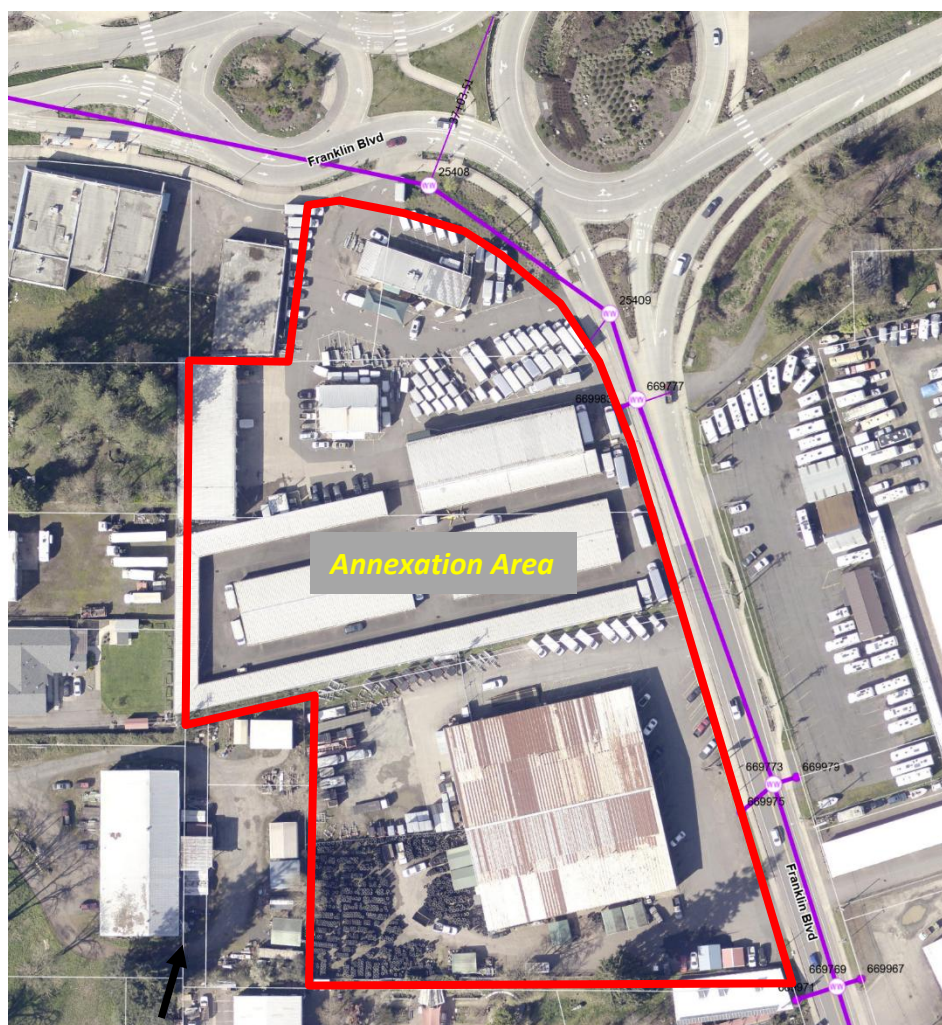
Site Information: The subject annexation is comprised of 5 lots for a total of approximately 5.67 acres. These lots are owned by AMERCO Real Estate Company and Six Sac Self-Storage Corporation and are developed. The subject site is inside the Springfield Urban Growth Boundary (UGB) and is contiguous to the Springfield city limits primarily along its eastern boundary.

Zoning for the property is Glenwood Employment Mixed-Use (GEMU) with an Urbanizable Fringe Overlay (UF-10) applied according to the City’s Zoning Map. Based on the applicants’ submittal, the primary purpose of the annexation request is to facilitate expansion of business operations. A public sanitary sewer line is already available at the site’s northern and eastern boundaries in Franklin Boulevard, as shown in the image below (the purple lines show the existing sanitary sewer system). An Annexation Agreement is ready to be signed by the applicants and will be ready for execution by the City upon approval by Council. The Annexation Agreement outlines the applicants’ responsibilities and financial obligations for provision of public streets, utilities, and services to the property.

Existing public services are provided to the annexation area as follows: police (Lane County Sheriff), schools (Eugene School District), roads (City of Springfield and Lane County), and ambulance services (Eugene/Springfield Fire)¹. The applicant currently receives water service and fire protection from the Glenwood Water District. SUB operates the existing electric service and will continue to after annexation. Upon annexation, the City of Springfield will be responsible for all urban services, including sewer, water (retained through SUB), electricity (retained through SUB), and police/fire response (through Eugene/Springfield Fire) to the subject area.

The approximately 246,985 square foot annexation area consists of the 5.67-acre set of 5 lots.

¹ The subject property currently receives emergency services from Eugene/Springfield Fire through long-standing contractual agreements. The standards of coverage can be found here: https://www.eugene-or.gov/DocumentCenter/View/56636/Standards-of-Response-Coverage_FY-2020?bidId=



Notice Requirements (SDC 5.7.130): Consistent with SDC 5.7.130, notice was provided as follows:

Mailed Notice. Notice of the annexation application was mailed on December 12, 2025, which was at least 20 days prior to the public hearing date, to the affected property owner(s) and applicant; owners and occupants of properties located within 100 feet of the perimeter of the proposed annexation territory; affected special districts (Eugene/Springfield Fire) and all other public utility providers (Glenwood Water District, Springfield Utility Board, CenturyLink Telecommunications); and the Lane County Land Management Division, Lane County Elections, and the Lane County Board of Commissioners. The list of recipients of the mailed notice is included with the Affidavit of Mailing for this annexation application and is retained as part of the public record for Planning Case 811-25-000187-TYP4.

Newspaper Notice. Notice of the January 5, 2026, public hearing was published in *The Chronicle*, running for two consecutive weeks on December 18th and December 25th prior to the hearing.

Posted Notice. A total of six (6) notices were posted for the January 5th public hearing. Two (2) digital notices were posted on the City of Springfield website on December 16th and the Department of Public Works' Digital Display in City Hall on December 19th. One (1) notice was posted on the physical display board in the City Hall lobby on December 16th and two (2) notices were posted at the subject property along the Franklin Boulevard frontage on December 19th.

Finding 4: Staff did not receive written comments from the public at the time of this writing (12/19/25).

Conclusion: Notice of the public hearing was provided consistent with SDC 5.7.130.

Recommendation to City Council (SDC 5.7.135): The Director shall forward a written recommendation on the annexation application to the City Council based on the approval criteria specified in SDC 5.7.140, which are provided as follows with the SDC requirements, findings, and conclusions. The Director's recommendation follows SDC 5.7.140, Criteria.

Criteria of Approval

Criteria (SDC 5.7.140): The application may be approved only if the City Council finds that the proposal conforms to the following criteria:

A. The affected territory proposed to be annexed is within the City's urban growth boundary; and is

- 1. Contiguous to the city limits; or**
- 2. Separated from the City only by a public right of way or a stream, lake, or other body of water.**

Finding 5: The subject annexation territory is located within the City of Springfield's acknowledged urban growth boundary (UGB). The territory requested for annexation abuts the Springfield city limits along the northern and eastern boundaries. Therefore, this annexation application meets the statutory definition of contiguity as found in ORS 222.111(1).

Conclusion: The proposal meets and complies with Criterion A(1), Subsection 5.7.140.

B. The proposed annexation is consistent with applicable policies in the Metro Plan and in any applicable refinement plans or Plan Districts;

Finding 6: The annexation area is located within the acknowledged Springfield UGB and as more specifically delineated by the *Springfield 2030 Comprehensive Plan*. Territory within the delineated UGB ultimately will be within the City of Springfield.

Finding 7: The *Springfield 2030 Comprehensive Plan* amends the Eugene-Springfield Metropolitan Area General Plan (*Metro Plan*) through adoption of ordinances since 2011. Volume 1 of the *Springfield 2030 Comprehensive Plan* includes the following elements: Economic, Residential Land Use & Housing, Recreation, Transportation, and Urbanization. In December 2016, Springfield adopted the Urbanization Element in compliance with Statewide Planning Goal 14, Urbanization. The *Urbanization Element* explicitly retains the *Metro Plan*'s long-standing urbanization policy criteria for approving annexations.

Finding 8: The territory requested for annexation is within an area that is zoned Glenwood Employment Mixed-Use (GEMU) and is designated for Employment Mixed-Use in the Springfield Comprehensive Plan (which became effective March 1, 2024, replacing the Metro Plan Diagram within the Springfield UGB). The adopted elements of the *Springfield 2030 Comprehensive Plan* apply to areas within the Springfield UGB, particularly the *Urbanization Element* adopted by Ordinance 6361. There are no proposed changes to the current zoning or plan designation for the property, although the Urbanizable Fringe (UF-10) overlay will be removed upon annexation.

Finding 9: The continued annexation of properties to the City of Springfield is consistent with Policies 27 and 29 of the *Springfield 2030 Comprehensive Plan – Urbanization Element*, which will result in the elimination of special districts within the urbanizable area. The *Metro Plan* and the *Springfield 2030 Comprehensive Plan – Urbanization Element* recognize that as annexations to the City occur, the special district service areas within the UGB will diminish incrementally and eventually will be dissolved.

Finding 10: The territory requested for annexation is currently within the service area of the Glenwood Water District for water and fire protection service. After the public hearing and upon City Council adoption of the

Annexation Ordinance, the annexation area will remain in the combined fire and life safety departments of the Cities of Eugene & Springfield for fire protection and emergency medical service directly to the annexation area.

Finding 11: In accordance with Policy 33 of the *Springfield 2030 Comprehensive Plan – Urbanization Element*, SUB is the exclusive water service provider within the Springfield City Limits. The annexation area is currently served by the Glenwood Water District. As discussed below in more detail under Finding 19, water services provided by SUB for the Glenwood Riverfront are planned for future development.

Finding 12: In accordance with Policy 34 of the *Springfield 2030 Comprehensive Plan – Urbanization Element*, when unincorporated territory within the UGB is provided with any new urban service, that service shall be provided by one of the following methods in this priority order: (a) Annexation to City; or (b) Contractual annexation agreements with City. If this annexation request is approved and executed, the subject property will be provided with new urban services such as public sanitary sewer via Franklin Boulevard.

Finding 13: In accordance with Policy 35 of the *Springfield 2030 Comprehensive Plan – Urbanization Element*, the City shall not extend water or wastewater service outside city limits to serve a residence or business without first obtaining a valid annexation petition, a consent to annex agreement, or when a health hazard abatement annexation is required. The property owners applied for annexation to the City (Attachment 2, Exhibit B), and an annexation agreement has been drafted for execution upon approval of the annexation.

Finding 14: The annexation area is located within the Glenwood Refinement Plan and designated Employment Mixed-Use.

Finding 15: The Glenwood Refinement Plan does not contain any specific policies to guide annexation other than by referring to the Springfield Development Code annexation process.

Conclusion: The proposal meets and complies with Criterion B, SDC 5.7.140.

C. The proposed annexation will result in a boundary in which the minimum level of key urban facilities and services as defined in the Metro Plan can be provided in an orderly efficient and timely manner; and

Finding 16: In accordance with Policy 29 of the *Springfield 2030 Comprehensive Plan – Urbanization Element*, annexation shall continue to be a prerequisite for urban development and the delivery of City services in accordance with the Springfield Comprehensive Plan and Springfield Development Code.

Finding 17: In accordance with Policy 31 of the *Springfield 2030 Comprehensive Plan – Urbanization Element*, key urban facilities and services are defined as wastewater service; stormwater service; transportation; solid waste management; water service; fire and emergency medical services; police protection; citywide park and recreation programs; electric service; land use controls; communication facilities; and public schools on a districtwide basis.

Finding 18: In accordance with Policy 32 of the *Springfield 2030 Comprehensive Plan – Urbanization Element*, urban services provided by the City upon annexation to Springfield include storm and sanitary sewer; water; transportation systems; police and fire protection; planning, building, code enforcement and library services; and public infrastructure maintenance of City owned or operated facilities.

Finding 19: The territory requested for annexation is contiguous with the City Limits along its northern and eastern boundaries. Urban utilities including sanitary sewer, electricity, and water service, are located within the Franklin Boulevard ROW and can be extended to serve the subject property. Therefore, the urban service delivery systems are already available and in place or can be logically extended from points in the vicinity to serve the annexation area. In addition to urban utilities, the following facilities and services are either available or can be extended to this annexation area in a timely, orderly, and efficient manner:

Water – As noted above, SUB is the exclusive water service provider for properties within the City limits. The annexation area currently receives water from the Glenwood Water District. In an email dated October 23, 2025,

SUB Water stated that there are no concerns with providing water service to the annexation area and plans to extend the existing water system as future needs dictate.

Electricity – SUB provides electric service to the neighborhoods within incorporated areas of Springfield. SUB owns and maintains electrical system infrastructure in neighborhoods they serve. SUB electric services are present in the area along Franklin Boulevard and service needs will be evaluated at the time of any future development.

Police Services – Springfield Police Department currently provides service to areas of Springfield that are already inside the City limits. The annexation territory is currently within the jurisdiction of the Lane County Sheriff's Department. Upon annexation, this area will receive Springfield Police services on an equal basis with other properties inside the City.

Fire and Emergency Services – Fire protection is currently provided to the annexation area by the Glenwood Water District. Upon annexation, the Eugene/Springfield Fire Department will provide fire and emergency services directly to the subject territory. Per the Fire Marshal's Office, both access and water supply are pre-existing and have sufficient capacity. Concerning response time, the subject property is within the 5 minute time of travel from Fire Station 4 located at 1475 5th Street in Springfield.

Emergency medical transport (ambulance) services are provided on a regional basis by the Eugene/Springfield Fire Department. The annexation area will continue to receive this service consistent with the adopted ambulance service area (ASA) plan. Mutual Aid Agreements have been adopted by the three regional ASA providers to provide backup coverage for each other's jurisdictions.

Parks and Recreation – Park and recreation services are provided by the Willamalane Park & Recreation District. The park district operates several indoor recreation facilities, such as the Willamalane Park Swim Center, Lively Park Swim Center, Bob Keefer Center for Sports and Recreation, and Willamalane Adult Activity Center. The park district offers various after-school and other programs for children at schools and parks throughout the community. Also available are pathways and several categories of parks, including community parks, sports parks, special use parks, and natural area parks. The subject property is currently within the special district territory of Willamalane and will remain that way upon annexation.

Library Services – While annexation to the City of Springfield brings the site into the service area of the Springfield Public Library, the existing zoning and commercial uses do not anticipate nor generate residents who would utilize such services.

Schools – Based on the provision of the Glenwood Employment Mixed-Use zoning district and the existing commercial uses, the annexation territory does not anticipate a school-aged population increase.

Sanitary Sewer – An existing public sanitary sewer system is located in Franklin Boulevard along the annexation area frontage with three laterals extending into the site. The existing system has sufficient capacity to serve the property.

Stormwater – An existing public storm sewer system is located in parts of Franklin Boulevard that currently provides drainage to the public road along the entire frontage of the subject site. City policy for the Glenwood Phase 1 area requires any new or redevelopment area to retain runoff on site with overflows only to the public system. The current site is near 100% impervious and does not drain rainwater off the site. Accordingly, the property satisfies the requirement to retain runoff on-site with overflows only to the public system.

Streets – The annexation area has legal and physical access to Franklin Boulevard along the entire frontage. Franklin Boulevard is classified as a minor arterial roadway and is improved to current city standards and annexed to the city.

Solid Waste Management – The City and Sanipac have an exclusive franchise arrangement for garbage service inside the City limits. Upon annexation, solid waste disposal service would be provided by Sanipac.

Communication Facilities – Various providers, such as CenturyLink, offer both wired and wireless communication services in the Eugene-Springfield metropolitan area. Existing providers and those entering the market have the capability to provide service to this area.

Land Use Controls – The annexation area is within Springfield’s urban growth boundary (UGB). Through an intergovernmental agreement between Lane County and the City of Springfield, the City already has planning and building jurisdiction for unincorporated areas of Springfield. The City will continue to administer land use controls after annexation.

Finding 20: The minimum level of key urban facilities and services, as outlined in the adopted *Metro Plan* and the *Springfield 2030 Comprehensive Plan – Urbanization Element* are immediately available and have the capacity to serve the site at the time of development.

Conclusion: Based on the findings above, the proposed annexation, if approved, will result in a boundary in which the minimum level of key urban facilities and services can be provided in an orderly efficient and timely manner because of their availability and capacity levels meet the City’s requirements. The proposal complies with Criterion C, SDC 5.7.140.

D. Where applicable, fiscal impacts to the City have been mitigated through an Annexation Agreement or other mechanism approved by the City Council.

Finding 21: An Annexation Agreement outlines the applicants’ financial responsibility for provision of public streets and utilities necessary to serve the property (Attachment 2, Exhibit C). The Annexation Agreement has been prepared and is ready to be executed by the City upon annexation approval by City Council. Upon future development and change of use on the subject property, the property owner will be responsible for the cost of constructing the public improvements necessary to serve the area. Fiscal impacts to the city to provide public services to the site, other than the public infrastructure outlined in the Annexation Agreement, are de minimis. Therefore, all fiscal impacts to the City have been mitigated by the Annexation Agreement.

Conclusion: The proposal meets and complies with Criterion D, Subsection 5.7.140.

Withdrawal from Special Service Districts (SDC 5.7.160): Withdrawal from special districts may occur concurrently with the approved annexation Ordinance or after the effective date of the annexation of territory to the City. The Director shall recommend to the City Council for consideration of the withdrawal of the annexed territory from special districts as specified in ORS 222. In determining whether to withdraw the territory, the City Council shall determine whether the withdrawal is in the best interest of the City. Notice of the withdrawal shall be provided in the same manner as the annexation notice in SDC 5.7.150.

Finding 22: The annexation area is within the delineated service territory of SUB (electric), Glenwood Water District (Water & Fire). The Cities of Eugene/Springfield will directly provide fire and emergency services after annexation, and the City of Springfield by and through the Springfield Utility Board will provide water service after annexation. SUB will also retain electric service upon annexation. Consistent with SDC 5.7.130, posted notice in City Hall and the City of Springfield webpage was provided for the public hearing on December 16, 2025, and mailed notice on December 12, 2025. Withdrawal from the Glenwood Water District concurrently with annexation of the territory to the City of Springfield is in the best interest of the City. The withdrawal from the Glenwood Water District is necessary to implement Policies 31 and 32 of the Springfield 2030 Comprehensive Plan – Urbanization Element whereby annexation is prioritized for the City of Springfield to provide urban services to its incorporated territory, and existing special service districts within the City’s UGB are to be dissolved over time.

DIRECTOR’S RECOMMENDATION: The proposal complies with the annexation criteria of approval listed in SDC 5.7.140, and Council is within its authority to approve annexation of the subject territory to the City of Springfield and withdrawal of the subject territory from the Glenwood Water District.